

ADMINISTRATOR

1200 New Jersey Avenue, SE Washington, DC 20590

Maritime Administration

ACTION MEMORANDUM TO THE SECRETARY

From:	Mark H. Buzby					
	Maritime Administrator					
	Maritime Administrator X61719					
Prepared by:	RDML Sue Dunlap, USMS					
	Deputy Superintendent					
	(516) 726-5814					
Through:	Maria Lefevre, Executive Director					
0.000	Office of the Under Sepretary of Transportation for Policy					
	X64540					
Subject:	Final 2015–2016 Academic Program Year Biennial Survey and Report on					
	Sexual Harassment and Sexual Assault at the U.S. Merchant Marine Academy					

ACTION REQUIRED

The Maritime Administration (MARAD) requests the Secretary's review and approval of the Final 2015–2016 Academic Program Year Biennial Survey and Report to Congress on Sexual Harassment and Sexual Assault at the U.S. Merchant Marine Academy (USMMA or Academy), and the letters transmitting the material to Congress.

DUE DATE/STATEMENT OF LATENESS

This report was due to Congress on January 12, 2017, but the preparation and review process within MARAD was extended and the material was put into the OST/OMB clearance process on December 19, 2017. Subsequent to that date, MARAD had to address the edits and comments received, resulting in the further delay of the report being submitted to the Secretary's Executive Secretariat.

SUMMARY

The attached report was prepared pursuant to the Duncan Hunter National Defense Authorization Act for Fiscal Year 2009, which requires that the Academy conduct an annual assessment to determine the effectiveness of its policies, training and procedures with respect to sexual

harassment and sexual assault involving Academy personnel. This report also includes final results for the required biennial survey.

BACKGROUND

In April, August and November 2016, the Office of People Analytics (OPA), formerly the Defense Manpower Data Center (DMDC), administered the Service Academy Gender Relations Survey (SAGR Survey) to Midshipmen. OPA provided final results to the Academy in March 2017, and this Report updates the preliminary report submitted in January 2017. The final results confirm what was reported in January – that Academy Midshipmen continue to experience sexual harassment and sexual assault on campus and at sea. Although there were only four incidents of sexual assault reported to Academy officials during the academic year, the responses indicated multiple incidents of sexual harassment and sexual harassment and sexual assault from June 2015 to November 2016. This is the third time that the SAGR Survey has been administered at the Academy, and it continues to provide valuable data that can be used to measure the efficacy of the Academy's Sexual Assault Prevention and Response (SAPR) program.

OPA's final results show that the overall unwanted sexual contact prevalence rate decreased to 3.8 percent in 2016 compared to 4.2 percent in 2014. There was, however, a 1.3 percent increase in the prevalence rate for females compared to the 2014 statistics. The final results also show that a majority of unwanted sexual contact incidents take place on campus and involve fellow Academy students with the Sea Year experience being a less frequent source of unwanted sexual contact incidents. Of those Midshipmen who experienced unwanted sexual contact, 35 percent (about 9 women) indicated that the event occurred during maritime duty and 26 percent (about 7 women) indicated that the offender was someone affiliated with the maritime industry. These results are unacceptable and demonstrable action has been taken to address these trends.

In June 2016, the Academy, at the direction of MARAD and the U.S. Department of Transportation (DOT), initiated a stand down from Sea Year in an effort to improve safety and inculcate a climate of respect for Midshipmen. Sea Year was reinstated in January 2017 after MARAD formed a Shipboard Climate Compliance Team (SCCT) to assess commercial shipping company policies, and procedures to ensure that incidents of sexual assault, harassment, hazing, coercion, retaliation, and bullying occurring onboard their ships are handled appropriately. Companies in compliance with SCCT training, prevention and response standards are designated as Sea Year Eligible (SYE) and approved by the Superintendent to embark Midshipmen. Ten companies, comprising 84 percent of the Academy's normal Sea Year training capacity, have been declared SYE. In October 2016, DOT engaged an external independent consultant, LMI, to conduct a campus climate audit, the results of which were received in December 2016. LMI identified the root causes of the current climate and culture at the Academy to be "lack of respect for personal dignity and personal differences, lack of trust, and lack of personal ownership," which then "create barriers (victim blaming, denial of the problem, etc.) and manifest in behaviors such as ostracism and inaction." That climate and culture has been conducive for sexual harassment and sexual assault to occur. The Academy is implementing LMI's recommendations for culture change in order to build a climate of trust and respect on campus and at sea.

The elimination of sexual assault and sexual harassment will require long-term change. The Academy is committed to taking all actions necessary to eliminate sexual assault and sexual

harassment on campus and on our U.S.-flag ships. We are dedicated to creating and maintaining an atmosphere free of sexual harassment and sexual assault so that our Midshipmen can learn, live and grow successfully as future Merchant Mariners and national leaders.

Currently, the authority to send this report to Congress is reserved to the Secretary pursuant to Duncan Hunter National Defense Authorization Act for Fiscal Year 2009 (P.L. 110-417), title XXXV - Maritime Administration, section 3507. If you approve the recommendation, you are authorizing MARAD Administrator Mark H. Buzby to sign the letters forwarding the report to Congress.

RECOMMENDATION

MARAD recommends that the Secretary review and approve the Final 2015-2016 Academic Program Year Biennial Survey and Report to Congress on Sexual Harassment and Sexual Assault at the Academy, the letters transmitting the material to Congress, and that MARAD Administrator Mark H. Buzby forward the material to the Hill.

Attachments

- . **Transmittal Letters**
- Report .

The Secretary

chao APPROVED:

DISAPPROVED:

COMMENTS:

DATE:

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THE SECRETARY OF TRANSPORTATION

WASHINGTON, DC 20590

April 2, 2018

The Honorable John Thune Chairman, Committee on Commerce, Science, and Transportation United States Senate Washington, DC 20510

Dear Mr. Chairman:

Enclosed is the Final 2015 – 2016 Academic Year Biennial Survey and Report on Sexual Harassment and Sexual Assault at the United States Merchant Marine Academy, which covers the Academic Year of July 1, 2015 to June 30, 2016, and is submitted to meet the requirement of the Duncan Hunter National Defense Authorization Act for Fiscal Year 2009 (P.L. 110-417), Title XXXV-Maritime Administration, Section 3507 (Act).

The Act requires the Academy to prescribe a policy and conduct an assessment at the Academy during each academic year to determine the effectiveness of the policies, training, and procedures with respect to sexual harassment and sexual assault involving Midshipmen and other Academy personnel. For each academic year beginning in an odd-numbered year, the Academy also must administer a survey.

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The Academy has closed out the Plan of Action that appeared in our previous Report to Congress and drafted a Plan of Action for Academic Year 2016-2017. An updated Plan of Action is provided as an appendix to this Report. We expect to focus our attention in the following areas:

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- Developing self-assessment tools; and
- Working with the maritime industry to eliminate hazing, bullying, coercion, sexual assault and sexual harassment from the shipboard living and working environment.

Our actions over the past five years reflect a focused and ongoing commitment by the Academy, DOT, and MARAD to deal with incidents of sexual assault and sexual harassment forthrightly and aggressively. We are especially committed to ensuring that every Midshipman, faculty, and staff member feels that he or she can report incidents to responsible Academy leadership with the

Page 3 The Honorable John Thune

sure knowledge that each incident will be investigated fully and resolved fairly while respecting the victim's confidentiality to the extent possible. Only then can we create a safe and supportive environment, free of sexual harassment and assault, which allows all Midshipmen to reach their full potential as leaders and officers in the U.S. Merchant Marine or the Armed Forces.

Similar letters have been sent to the Ranking Member of the Senate Committee on Commerce, Science, and Transportation and the Chairman and Ranking Member of the House Committee on Transportation and Infrastructure.

Sincerely,

C. chao

Elaine L. Chao

Enclosure



THE SECRETARY OF TRANSPORTATION

WASHINGTON, DC 20590

The Honorable Bill Nelson Ranking Member, Committee on Commerce, Science, and Transportation United States Senate Washington, DC 20510

Dear Senator Nelson:

Enclosed is the Final 2015 – 2016 Academic Year Biennial Survey and Report on Sexual Harassment and Sexual Assault at the United States Merchant Marine Academy, which covers the Academic Year of July 1, 2015 to June 30, 2016, and is submitted to meet the requirement of the Duncan Hunter National Defense Authorization Act for Fiscal Year 2009 (P.L. 110-417), Title XXXV-Maritime Administration, Section 3507 (Act).

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In June 2016, the Academy, at the direction of the Maritime Administration (MARAD) and the U.S. Department of Transportation (DOT), initiated a stand down from Sea Year in an effort to improve safety and inculcate a climate of respect for Midshipmen aboard ships. Sea Year was reinstated in January 2017 after MARAD formed a Shipboard Climate Compliance Team (SCCT) to assess commercial shipping company policies and procedures to ensure that incidents of sexual assault, harassment, hazing, coercion, retaliation, and bullying occurring onboard their ships are handled appropriately. Companies in compliance with SCCT training, prevention, and response standards are designated as Sea Year Eligible (SYE) and approved by the Superintendent to embark Midshipmen. Eight companies, comprising 84 percent of the Academy's normal Sea Year training capacity, have been declared SYE. In October 2016, DOT engaged an external independent consultant, LMI, to conduct a campus climate audit, the results of which were received in December 2016. LMI identified the root causes of the current climate and culture at the Academy to be "lack of respect for personal dignity and personal differences, lack of trust, and lack of personal ownership," which then "create barriers (victim blaming, denial of the problem, etc.) and manifest in behaviors such as ostracism and inaction." That climate and culture has been conducive for sexual harassment and sexual assault to occur. The Academy is implementing LMI's recommendations for culture change to build a climate of trust and respect on campus and at sea.

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Similar letters have been sent to the Chairman of the Senate Committee on Commerce, Science, and Transportation and the Chairman and Ranking Member of the House Committee on Transportation and Infrastructure.

Sincerely,

L. chao

Elaine L. Chao

Enclosure



THE SECRETARY OF TRANSPORTATION

WASHINGTON, DC 20590

The Honorable Bill ShusterChairman, Committee on Transportation and InfrastructureU.S. House of RepresentativesWashington, DC 20515

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Sincerely,

L. chao

Elaine L. Chao

Enclosure



THE SECRETARY OF TRANSPORTATION

WASHINGTON, DC 20590

April 2, 2018

The Honorable Peter A. DeFazio Ranking Member, Committee on Transportation and Infrastructure U.S. House of Representatives Washington, DC 20515

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Sincerely,

P. chao

Elaine L. Chao

Enclosure



Final 2015-2016 Academic Year Biennial Survey and Report on Sexual Harassment and Sexual Assault at the United States Merchant Marine Academy

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Attachment 1 Superintendent Instruction 2016-02, Sexual Assault, Dating Violence, Domestic Violence, Stalking, Prevention Education and Response Policy, dated 20 May 2016 Attachment 2 Superintendent Instruction 2013-02, Policy Against Discrimination and Harassment, Including Sexual Harassment, of Midshipmen, dated 4 February 2013

Foreword

The Duncan Hunter National Defense Authorization Act for Fiscal Year 2009 requires the U.S. Merchant Marine Academy (USMMA or the Academy) to conduct a survey on sexual harassment and sexual assault every other year. In April, August, and November 2016, the Office of People Analytics (OPA)¹ administered the Service Academy Gender Relations Survey (SAGR Survey) to Midshipmen. OPA provided final results to the Academy in March 2017, and this report updates the preliminary report submitted in January 2017. The final results confirm what was reported in January – that Academy Midshipmen continue to experience sexual harassment and sexual assault incidents on campus and at sea. Although there were only four incidents of sexual assault reported to Academy officials during the academic year, the survey indicated multiple incidents of sexual harassment and sexual assault from 2015 to November 2016. This is the third time that the SAGR Survey has been administered at the Academy, and it continues to provide valuable data that can be used to measure the efficacy of the Academy's Sexual Assault Prevention and Response (SAPR) program.

OPA's final results show that the overall unwanted sexual contact prevalence rate decreased from 4.2 percent in 2014to 3.8 percent in 2016. There was, however, a 1.3 percent increase in the prevalence rate for females compared to 2014. The final results also show that while the majority of unwanted sexual contact incidents take place on campus and involve fellow Academy students, the Sea Year experience was also a source of unwanted sexual contact incidents. Of those Midshipmen who experienced unwanted sexual contact, 35 percent (about 9 females) indicated that the event occurred during maritime duty² and 26 percent (about 7 females) indicated that the offender was someone affiliated with the maritime industry. These results have a $\pm/-12$ percent margin of error that may overstate or understate the severity of the issue. Nonetheless, they are unacceptable; sexual assault and sexual harassment are ongoing problems at the Academy and female Midshipmen in particular often endure hostile living and learning conditions on campus and at sea.

The number of official reports of sexual assault and sexual harassment continues to lag the number of sexual assaults and sexual harassments reported via the anonymous survey. There were four restricted³ reports of sexual assault and eight reports of sexual harassment conveyed to Academy officials. Although this was a higher number of reports than in previous years, significant improvement must be made.

¹ Formerly the Defense Manpower Data Center (DMDC).

² The distinction between "maritime duty" and "summer experience/training/sea duty" which was another choice in the same question for population surveyed is unclear. The question will be rephrased in future years.

³ Per Academy policy, only a report made to a Victim Advocate, the Sexual Assault Response Coordinator,

Chaplain or Medical Provider is considered "restricted". A report made to anyone other than those four individuals is considered "unrestricted". Unrestricted reports trigger law enforcement and administrative investigations, while a restricted report does not. Under both restricted and unrestricted reporting, a victim has access to medical, legal and counseling services.

Former Secretary of Transportation Anthony Foxx received a briefing in the summer of 2016 about incidents of hazing, coercion, bullying, sexual harassment, and unwanted sexual contact experienced by both male and female Midshipmen aboard commercial industry vessels to which they are assigned for training. In response to SAGR Survey results, focus group comments, and anecdotal evidence from interviews and focus groups, he took two significant steps in addressing the high prevalence rate of unwanted sexual contact on campus and the inappropriate environment onboard maritime industry vessels. In June 2016, he stood down the Midshipman Sea Year program on all vessels. Former Secretary Foxx reinstated Sea Year in January 2017 after the Maritime Administration (MARAD) formed a Shipboard Climate Compliance Team (SCCT) to assess commercial shipping company policies and procedures to ensure that incidents of sexual assault, harassment, hazing, coercion, retaliation, and bullying occurring onboard their ships are handled appropriately. Companies in compliance with SCCT training, prevention and response standards are designated as Sea Year Eligible (SYE) and approved by the Superintendent to embark Midshipmen. Ten companies, comprising 84 percent of the Academy's pre-stand down Sea Year training capacity, have been declared SYE. Then in October 2016, he initiated an independent audit of the Academy's campus culture to identify the root causes of the problem in order to develop effective and lasting solutions. The Department of Transportation (DOT) engaged an external consultant, Logistics Management Institute (LMI), to conduct a campus climate audit, the results of which were received in December 2016. LMI identified the root causes of the current climate and culture at the Academy to be "lack of respect for personal dignity and personal differences, lack of trust, and lack of personal ownership," which then "create barriers (victim blaming, denial of the problem, etc.) and manifest in behaviors such as ostracism and inaction."⁴ That climate and culture has been conducive for sexual harassment and sexual assault to occur. The Academy is implementing LMI's recommendations for culture change in order to build a climate of trust and respect on campus and at sea. These definitive steps demonstrate that DOT, MARAD and the Academy will not tolerate behavior that is at odds with our core values.

The Academy continues to upgrade its safety and security systems. An additional 14 emergency call boxes were installed, one for each elevator, one in the Eldridge Pool area, and one in O'Hara Hall (the gymnasium). Repairs were made to damaged fiber optic cable, increasing transmission bandwidth with the goal of establishing a Public Safety Local Area Network. The Academy has also increased its video surveillance capability with the installation of 77 cameras in dormitory hallway areas.

I will carry on the efforts to eliminate sexual violence, sexual harassment, coercion, bullying, and hazing from the Academy campus and during Sea Year. The American people entrust the U.S. Merchant Marine Academy with developing some of America's best young men and women into leaders of exemplary character who proudly serve as officers in the U.S. Merchant Marine and our Armed Forces. The Department is committed to providing Midshipmen with an environment free of sexual harassment and sexual assault, living quarters that are safe and secure, a faculty and staff who are worthy of trust and respect, and an institution of higher education that honors

⁴ LMI, *Department of Transportation U.S. Merchant Marine Academy Culture Audit Final Report*, December 2016, pg. v.

diversity and allows every member of the Regiment of Midshipmen to live up to his or her full potential.

Elaine L. Chao Secretary of the U.S. Department of Transportation

January 12, 2017 Executive Summary

The Duncan Hunter National Defense Authorization Act for Fiscal Year 2009 (P.L. 110-417), requires the U.S. Merchant Marine Academy to prescribe a policy and conduct an assessment during each academic year⁵ to determine the effectiveness of its policies, training, and procedures with respect to sexual harassment and sexual assault prevention. For each Academic Year beginning in an odd-numbered year, the Academy also must administer a survey.

Four restricted reports of sexual assault and eight reports of sexual harassment were made to the Academy in the 2015-2016 Academic Year. Only one unrestricted report and no restricted reports were received in Academic Year 2014-2015. The final SAGR Survey results show that from 2014 to 2016, increased percentages of men and women considered sexual assault education to be effective and trusted the Academy to ensure their safety and to treat them with dignity and respect (see Figure 1 and Table 3). A majority of Midshipmen reported that to a large extent, Academy senior leadership makes honest and reasonable efforts to stop sexual assault and sexual harassment (See Figure 4). Despite this, only a small segment of all the incidents of harassment and assaults that occur are officially reported to the Academy based on the information the Midshipmen provided in OPA's anonymous SAGR survey. Academy leadership believes that fear of reporting stems from a climate and culture where victims who report may face ostracism, victim blaming, and other negative reactions from peers (see Table 4). A significant shift in this culture will be required to create the conditions in which victims feel comfortable reporting.

The SAGR Survey results are unacceptable. Of concern, it is clear from the four official reports of sexual assault as well as the survey trends outlined below that these behaviors not only continue to occur at the Academy, but in some instances, according to the survey results, are increasing. It is the responsibility of the leadership of the Academy, MARAD, and DOT to address the Academy culture and effect meaningful change resulting in a climate of - zero tolerance for these behaviors and full accountability for offenders. MARAD and DOT will continue to involve senior leaders in the execution of the SAPR program so that it receives the highest levels of support. The Academy intends to continue its partnership with OPA to obtain SAGR Survey and focus group results, using data points provided to tailor training efforts aimed

⁵ An Academic Year at the Academy begins on July 1 of each year and ends on June 30 the following year.

at culture change on campus. The Academy validated some SAGR Survey results through its own surveys, particularly those obtained from students returning from their Sea Year experience.

The Academy has contracted with OPA since 2012 to administer its confidential SAGR Survey.⁶ The advantages of contracting with OPA are threefold: (1) it enables the Academy to use an unbiased outside resource to administer a standardized survey tailored to students attending service academies, (2) it provides professional compilation and analysis of results, and (3) it gives the Academy the ability to compare results with other Federal service academies.

There are, however, some aspects of the SAGR Survey that should be considered when interpreting statistical inferences about the Academy's Midshipman population. For instance, the Survey extrapolates the responses of actual survey takers to non-survey takers using a weighting formula.⁷ Thus, the Survey provides estimated percentages of the overall population rather than actual numbers of Midshipmen, meaning that there is a potential for selection bias in the results. Like any survey, each estimate has some margin of error. Some estimates of groups of Midshipmen within the Survey have such large margins of error that an estimate cannot even be reported. Rather than provide the margins of error for every percentage in this Report, however, the convention will be to use the word "estimated" or "about" to remind the reader that actual results may vary from the numbers reported.

The 2016 SAGR Survey presents results for a Midshipman population of 851 based on 734 eligible respondents to the Survey. Eligible respondents fell into two categories: eligible, complete respondents, who returned the survey with critical items completed and at least 50 percent of items completed (654 Midshipmen); and eligible, incomplete respondents, who returned the survey with critical items not completed or at least 50 percent of items not completed (80 Midshipmen). Only eligible, complete respondents were considered in OPA's calculation of response rate. There were 654 eligible, complete respondents—523 men and 131 women--out of the eligible sample population of 851, for a response rate of 77 percent. There were an additional 83 students who checked in to the Survey session but turned in a blank Survey and 34 students who were listed on the Academy roster who were deemed eligible but failed to check in. Per OPA policy, foreign nationals and students who leave the Academy are excluded from the Survey. In 2016, the Academy had six foreign national students from Malaysia, Republic of Korea, and the Republic of Panama. These students were not included in the 851 total for Midshipman population.

The SAGR Survey is a product developed specifically for Federal service academy students and cannot be administered to Academy faculty or staff. The Academy created and administered its

⁶ This is the same survey that OPA administers at the Nation's other four service academies: the United States Military Academy, the United States Naval Academy, the United States Air Force Academy and the United States Coast Guard Academy.

⁷ As with the other service academies, Midshipmen are encouraged but not required to complete the survey, thus the reason for the weighting formula. OPA methodology uses complex sampling and weighting procedures to ensure accuracy of estimation to the full student population at each service academy.

own Faculty and Staff Sexual Harassment and Sexual Assault Survey in 2016. One faculty member reported that he or she had been a victim of sexual harassment, but did not make a report of the incident to the Civil Rights/Equal Employment Opportunity (EEO) Office since he or she felt the incident was sufficiently resolved through other methods. The complete results of the Faculty and Staff Sexual Harassment and Sexual Assault Survey are provided in this Report.

The 2016 SAGR Survey was given to Midshipmen in three separate sessions⁸ – in April, August and November 2016⁹ – to members of the Classes of 2016 through 2019.¹⁰ A total of 647 Midshipmen participated in the April Survey. A session was held in August 2016 to survey members of the Class of 2017 who had returned from Sea Year. In 2014, OPA used this (extra) August survey session in order to collect and analyze as much data as possible to assist the Academy in providing Congress with the fullest possible snapshot of the campus climate by the Congressionally-mandated date for the Report; that year's preliminary Report contained analysis of both the April and August sessions. In 2016, OPA continued the convention of conducting three surveys, but was unable to analyze the August data in time to be included in the preliminary analysis. The Academy received OPA's final analysis in March 2017; this Report updates the preliminary findings submitted to Congress in January 2017 with results and analysis for all three Survey sessions.

Final Survey results show that the Academy's overall unwanted sexual contact¹¹ prevalence rate dropped from 4.2 percent in 2014 to 3.8 percent in 2016. There was however, a 1.3 percent increase in the prevalence rate for female Midshipmen compared to 2014 (see Table 5). Of the estimated 18.4 percent (about -26 individuals) of female Midshipmen experiencing unwanted sexual contact, more than half (60 percent, about 16 individuals) indicated that the "one situation"¹² that had the greatest effect on them was perpetrated by an Academy student in the same class year, the location was on Academy grounds in the dormitory/living area (61 percent), and occurred after duty hours on a weekend or holiday (52 percent). Of the remaining female Midshipmen who experienced unwanted sexual contact, 35 percent (about 7 individuals) reported that the situation occurred during maritime duty¹³ and 26 percent (about 7 individuals) reported that the perpetrator was a person affiliated with the maritime industry. Only 10 percent of Midshipmen (-3 individuals) who experienced unwanted sexual contact said that they reported

⁸ Prior to 2014, OPA conducted two survey sessions at the Academy because approximately half of the Second and Third Class Midshipmen were away from campus on Sea Year training during the first administration in the spring. A second survey session had to be held in November after these Midshipmen return to campus. OPA now has permanently adopted the convention of administering three survey sessions per year.
⁹ At the time of the August and November 2016 administrations of the SAGR Survey, the Academy's Sea Year

⁹ At the time of the August and November 2016 administrations of the SAGR Survey, the Academy's Sea Year program had been suspended and a cultural audit was being performed to assess Academy culture and determine the root causes of a culture and climate that are conducive to sexual harassment and sexual assault.

¹⁰ For reporting results: Senior (First Class) – 2016, Junior (Second Class) – 2017, Sophomore (Third Class) – 2018 and Freshman (Fourth Class or Plebe) – 2019

¹¹ Defined as behaviors ranging from unwanted touching to forced sexual acts.

¹² In order to understand the details surrounding unwanted sexual contact, while balancing the need to reduce unnecessary burden on respondents who may have experienced multiple incidents, the 2016 SAGR Survey asked Midshipmen for details on the "one situation" that had the greatest effect on them.

 $^{^{13}}$ See note 2.

the situation to an authority or organization. This approximates the number of actual reports received by the Academy's Sexual Assault Response Coordinator (SARC).

The 2016 SAGR Survey was updated with new questions asking about Military Equal Opportunity (MEO) violations, including sex-based MEO violations which are broken down into two categories: sexual harassment and gender discrimination. OPA first asked whether students had experienced sex-based MEO violation behaviors by someone at the Academy and the circumstances of those experiences. Then, students were asked follow up questions to determine if the behavior met the legal criteria for a sexually hostile work environment, sexual quid pro quo, or gender discrimination. Students who indicated that they had experienced behaviors associated with a sexually hostile work environment or a sexual quid pro quo were considered to have been sexually harassed. An estimated 53 percent of women and 8 percent of men reported that they had experienced behaviors that OPA would categorize as sexual harassment. Since MEO violations is a new item for 2016, OPA is not able to provide data to show how this trends against similar subjects in the 2014 SAGR Survey.

The preliminary SAGR Survey results show that an estimated 55 percent of female and 68 percent of male Midshipmen believe that, to a large extent, senior leadership (defined as the Superintendent, Deputy Superintendent, Academic Dean, Commandant, and Vice/Deputy Commandant) makes honest attempts to stop sexual harassment and sexual assault. Intercollegiate athletic coaches and trainers (50 percent of women and 60 percent of men), intercollegiate athletics and physical education representatives and advisors (43 percent of women and 59 percent of men), and commissioned officers (42 percent of women and 58 percent of men) were also considered, to a large extent, to make honest and reasonable efforts to stop sexual harassment and sexual assault.

It is a concern, however, that there seemed to be less confidence that Midshipman leaders (27 percent of women and 54 percent of men) and Midshipmen not in leadership positions (20 percent of women and 46 percent of men) would, to a large extent, make honest attempts to stop sexual harassment and sexual assault. This is a significant downward trend from 2014, when 86 percent of men and 79 percent of women thought Midshipmen leaders made honest attempts to stop sexual harassment and sexual assault, and 79 percent of men and 58 percent of women thought their peers not in leadership positions would make the same attempts. It is a concern that only 27 percent of women and 54 percent of men who responded to the survey perceived that Midshipman leaders were making honest and reasonable efforts to stop sexual harassment and sexual assault to a large extent or higher. The response rates for Midshipman not in appointed leadership positions were 20 percent (women) and 46 percent (men) respectively. This contradicts the 2016 SAGR Survey finding that Midshipmen leaders are effective at enforcing the rules. In fact, the percent of students reporting "cadet/midshipman leaders enforce rules (e.g., fraternization, drinking) to a large extent or higher showed statistically significant increases for both women (from 35 percent in 2014 to 47 percent in 2016) and men (47 percent in 2014 to 52 percent in 2016). Similarly, the percent of students willing to seek help "to a moderate extent or higher" from the chain of command in stopping other students who continue to engage in sexual harassment after having been told not to do so showed statistically significant increases

for both women (61 percent in 2014 to 73 percent in 2016) and men (76 percent in 2014 to 86 percent in 2016).

In response to previous SAGR Survey data and anecdotal accounts of sexual assault, sexual harassment, hazing, bullying, and coercion experienced by Midshipmen on maritime industry vessels during Sea Year, the Academy, at the direction of MARAD and DOT, initiated a stand down from Sea Year in June 2016 in an effort to improve safety and inculcate a climate of respect for Midshipmen aboard ship. Sea Year resumed in January 2017 after the Maritime Administration (MARAD) formed a Shipboard Climate Compliance Team (SCCT) to assess commercial shipping company policies and procedures to ensure that incidents of sexual assault, harassment, hazing, coercion, retaliation, and bullying occurring onboard their ships are handled appropriately. Companies in compliance with SCCT training, prevention and response standards are designated as Sea Year Eligible (SYE) and approved by the Superintendent to embark Midshipmen. Ten companies met the SYE standards. These companies collectively carried 84% of the Midshipmen who sailed on commercial ships during Sea Year prior to the shutdown. In addition, DOT engaged an external consultant, LMI, to conduct a campus climate audit, the results of which were received in December 2016. LMI identified the root causes of the current climate and culture at the Academy to be "lack of respect for personal dignity and personal differences, lack of trust, and lack of personal ownership," which then "create barriers (victim blaming, denial of the problem, etc.) and manifest in behaviors such as ostracism and inaction."¹⁴ That the climate and culture has been conducive of sexual harassment and sexual assault to occur. The Academy is implementing LMI's recommendations for culture change to build a climate of trust and respect on campus and at sea. These definitive steps demonstrate that the Department will not tolerate such behavior.

The Academy has closed out the Plan of Action that appeared in our previous Report to Congress and drafted a Plan of Action for Academic Year 2016-2017. The updated Plan of Action is provided as an appendix to this Report. We expect to focus our attention in the following areas:

- 1. Reviewing and updating or revising procedures for the Midshipman Sea Year experience, including preparations to deploy, reach back capabilities once at sea, and reintegration back into the Regiment on return to campus;
- 2. Working with Midshipmen to break down barriers to reporting sexual assault and sexual harassment to school officials;
- 3. Working with Midshipmen to identify the reasons for and eliminate incidents of unwanted sexual contact on campus;
- 4. Developing self-assessment tools; and
- 5. Working with the maritime industry to eliminate hazing, bullying, coercion, sexual assault and sexual harassment from the shipboard living and working environment.

¹⁴ LMI, Department of Transportation U.S. Merchant Marine Academy Culture Audit Final Report, December 2016, pg. v.

Legislative Requirement

This Report is produced in compliance with the Duncan Hunter National Defense Authorization Act for Fiscal Year 2009 (P.L. 110-417), title XXXV – Maritime Administration, section 3507 (Act) (Appendix B). The Act requires an annual assessment at Academy to determine the effectiveness of its policies, training and procedures with respect to sexual harassment and sexual assault involving its personnel. In odd-numbered Academic Years (*e.g.*, 2011-2012 Academic Year), the annual assessment consists of the Academy's self-assessment and an anonymous survey of Midshipmen. In even-numbered years (*e.g.*, 2010-2011 Academic Year), the Academy performs its annual assessment and reports changes to policies, training and outreach material. This assessment includes the results of a survey, which is the Academy's third SAGR Survey since implementation of the requirements of the Duncan Hunter Act.

2015-2016 Academic Year Survey Development and Methodology

In 2004, the U.S. Military Academy, U.S. Naval Academy and U.S. Air Force Academy began to follow a sexual harassment and sexual assault program assessment cycle that consisted of alternating surveys and focus groups.¹⁵ The first assessment in the series was conducted by the Department of Defense Inspector General. Responsibility for subsequent assessments was transferred to then-DMDC, now OPA, which conducted surveys in 2005, 2006, 2008, 2010, 2012, and 2014 and Focus Groups in 2007, 2009, 2011, 2013 and 2015. USMMA officials requested to be included in the service academy assessment program, beginning in 2012, in order to make use of a readily available survey for a comparable cohort and to take advantage of the services of professional statisticians in analyzing survey results.

OPA designed the SAGR Survey to track sexual assault and sexual harassment issues at the service academies. The results provide information on the annual prevalence rates of sexual assault, sexual harassment and sexist behavior; a discussion of students' perceptions of Academy climate with respect to sexual assault and sexual harassment; the availability and effectiveness of sexual assault and sexual harassment training; and the students' perceptions of program effectiveness in reducing or preventing sexual assault and sexual harassment. OPA will tailor survey specifics to aspects unique to each service academy; for USMMA, this has meant adding questions to address the Midshipman Sea Year experience.

OPA administered the SAGR Survey in April, August, and November 2016 to the Academy's Midshipmen in the Classes of 2016 through 2019. The Academy's student population was 851 students (150 female and 709 male Midshipmen). Even though the Survey was completed by only a portion of the total onboard population, the total Midshipman population number is important because data from respondents is weighted by OPA analysts so that the results are reflective of the entire population. Three administrations of the Survey were necessary because approximately half of the Third Class (sophomore) and Second Class (junior) Midshipmen were away from campus on Sea Year training during the April survey session. The second session

¹⁵ As codified in Title 10 of the U.S, as amended by Section 532 of the John Warner National Defense Authorization Act for Fiscal Year 2007.

was held in August in order to mirror the timing of the 2014 SAGR survey in capturing responses from Midshipmen who had returned to campus in late July after completing their Sea Year training. The third session was held in November to capture responses from Midshipmen who departed for Sea Year in March and did not return until mid-November.

The SAGR Survey also was administered at the four other Federal service academies. The same survey and analytical procedures were used at all academies producing comparable results with one caution – the USMMA results include a longer timeframe as a reference for some of the questions (June 2015 to November 2016 as opposed to June 2015 to May 2016) for those Midshipmen who were surveyed in November. Prevalence rates might be slightly higher due to the longer timeframe. The ability to calculate annual prevalence rates is a distinguishing feature of this Survey. The preliminary results include rates of unwanted sexual contact and unwanted gender-related behaviors experienced during the Academic Year 2015-2016 (defined in the questions as June 2015 through the date of the survey administration in April, August and November 2016).

Survey Administration

Data was collected in April, August and November 2016 from Academy Midshipmen in Classes 2016 through 2019. A team from OPA administered the anonymous paper-and-pen survey in group sessions. Separate sessions were held for female and male students. After checking in, each student was handed a survey, an envelope, a pen and an Academy-specific information sheet. The information sheet included details on where students could obtain help if they became upset or distressed while taking the survey or afterwards. Students were briefed on the purpose of the survey and the importance of participation, yet completion of the survey itself was voluntary. Students could leave the session at the completed or blank surveys (depending on whether they chose to participate) in sealed envelopes to the survey staff as they exited the session.

Midshipmen Response Rates

The 2016 SAGR Survey presents results for a Midshipman population of 851 based on 654 respondents to the Survey. The number 851 was achieved after excluding six foreign nationals, who, in accordance with OPA policy, were not considered part of the sample population. Of those 851 students, 34 did not complete the Survey because they were sick, on leave, or otherwise unable to be present. Of the remaining students, 83 chose not to complete any of the Survey and 80 submitted incomplete Surveys (considered eligible, incomplete respondents). Surveys were completed by 654 students (considered eligible, complete respondents). Table 1 shows the Midshipmen population, number of Survey respondents, number of completed Surveys submitted and response rates. Overall, the Survey had a 77 percent weighted response rate, with 74 percent of male Midshipmen participating and 91 percent of female Midshipmen participating. In contrast, the overall Survey participation was 57 percent in 2014.

The population of interest for the 2016 SAGR Survey consisted of all students at the Academy in class years 2016 through 2019, except for visiting students and foreign nationals.

Table 1. Midshipmen Response Rates By Gender						
Gender/Class	Midshipmen Population	Survey Respondents ¹⁶	Sample Population ¹⁷	Response Rate (%)		
Male	707	523	679	74		
Female	144	131	138	91		
Total	851	654	817	77		

Since the Survey was voluntary, not all students responded to the Survey, and some students who did take the Survey did not answer all the questions. Because of this, OPA applies a weighting algorithm to produce estimates of population totals, proportions and means (as well as other statistics) that are representative of their respective populations. The weighting process consists of the following steps:

- Adjustment for selection probability sample selection arises when the observed sample is not a random draw from the population of interest. Failure to take this selection into account can potentially lead to inconsistent and biased estimates. OPA typically adjusts for selection probability, but in the case of the Academy, the entire population was chosen for sampling. Thus, the selection probability is 100 percent and the base weights are calculated to be zero.
- Adjustments for non-response¹⁸ Non-response bias is the possibility that the results of the Survey are incorrect because some categories of students had a much lower response rate than others. If the categories of students who had higher response rates experienced a different rate of sexual harassment or sexual assault from the categories of students that had lower response rates, then the results of the Survey would be biased.

¹⁶ Survey returned with critical items completed and at least 50 percent of items completed.

¹⁷ During Survey administration, OPA checked in 817 students.

¹⁸ While a thorough analysis of non-response bias has not been conducted for this Survey, then-DMDC, now OPA, has in the past performed such an analysis for the similar surveys that it has conducted for active duty military personnel (Defense Manpower Data Center, *2012 Workplace and Gender Relations Survey of Active Duty Members: Nonresponse Bias Analysis Report*, Alexandria, Virginia, January 2014). In its 2012 study, DMDC concluded that the level of non-response bias appeared to be modest, and that the amount of non-response bias seemed more likely to understate the rate of unwanted sexual contact (USC) rather than to overstate it. It detected some evidence that categories of respondents that were more likely to experience USC were less likely to complete subsequent surveys, thus understating the prevalence of USC, but described this effect as "minimal."

OPA adjusts for non-response in creating population estimates by first calculating the base weights as the reciprocal of the probability of selection, then adjusts the base weights for those who did not respond to the survey, and finally adjusts for those who started the Survey but did not complete it.¹⁹

• Adjustment to known population values – OPA typically adjusts the weights in the previous step so selected demographic variables conform to actual known values in the population; this accounts for any remaining bias. In the case of the 2016 SAGR, the weights in the previous step were adjusted to known population values using the three known demographic variables (Academy, class year and gender). The post-stratification adjustments have a value of one because the three demographic variables were already accounted for in the previous step.

Because of the weighting, conventional formulas for calculating margins of error will overstate the reliability of the estimate. For this report, OPA used variance estimates to construct margins of error of percentages and means based on 95 percent confidence intervals. OPA indicates that differences that may appear significant in a chart may not be statistically significant. Tests of statistical significance consider sample size, margin of error, and other information in addition to the difference between estimates. Caution should be exercised in interpreting results given small sample sizes. Charts and tables in this Report will be annotated in cases where some subcategories are not reportable due to small sample sizes. Many results were not reportable for men.

Midshipmen Perceptions: Training and Culture

<u>Training</u>

The Academy conducted 86 training and awareness events during Academic Year 2015-2016. Training was held mostly in small group settings and formats ranged from group lecture to scenario driven discussions and case studies. Training was delivered and received by both staff and students. Table 2 summarizes the training conducted.

¹⁹ The accuracy of survey results is always a concern when response rates are not 100 percent. The response rate obtained on the 2016 SAGR is similar to response rates obtained in previous years and higher than in 2014. In 2014 a census of men was conducted for the first time in addition to a census of women as had been conducted in all previous years. OPA conducted nonresponse analyses on the 2016 SAGR to identify potential areas of nonresponse bias, minimize impact, and inform future survey iterations (OPA, 2017).

Table 2: Training Provided or Overseen by the Sexual Assault Prevention and Response Office in Academic Year 2015-2016 (July 1, 2015 to June 30, 2016)					
Name of Program/Campaign	Audience	Date	Required?	Description	
Training for the Safe Center Long Island Hotline Staff	15 Safe Center staff members	August 12, 2015	N/A	History and reporting structure for USMMA	
SAPR Prevention Education Training	2017 A-Split 1 st Company, 19 Midshipmen	August 24, 2015	Yes	Quiz, case studies (sexual harassment, sexual assault, dating violence and stalking), leadership response, bystander intervention	
Sea year lecture by Shipboard Training Department	2018 A-Split, 114 Midshipmen	August 31, 2015	Yes	Risk reduction, situational awareness, bystander intervention	
SAPR Prevention Education Training	2017-A Split 2 nd Company, 18 Midshipmen	September, 14 2015	Yes	Quiz, case studies (sexual harassment, sexual assault, dating violence and stalking), leadership response, bystander intervention	
SAPR Program Overview and Training for Staff	10 members of Commandant's Staff	September 18, 2015	Yes	Staff responsibilities in response to sexual assault, sexual harassment, dating violence and stalking on campus, SAPR Program overview and USMMA policy	
SAPR-Leadership (Taught by Naval Science)	22 Class of 2016 graduates	September 23, 2015	Yes	Pre-commissioning for Navy reserves, sexual assault and harassment training	
SAPR Prevention Education Training	2017 A-Split 3 rd Company, 18 Midshipmen	September 28, 2015	Yes	Quiz, case studies (sexual harassment, sexual assault, dating violence and stalking), leadership response, bystander intervention	
SAPR Prevention Education Training	2017 A-Split 3 rd Company, 15 Midshipmen	September 28, 2015	Yes	Quiz, case studies (sexual harassment, sexual assault, dating violence and stalking), leadership response, bystander intervention	

	Academic Year			ine 30, 2016)
Name of Program/Campaign	Audience	Date	Required?	Description
SAPR Program Overview and Training for Staff	24 members of Athletic Department	September 28, 2015	Yes	Staff responsibilities in response to sexual assault, sexual harassment, dating violence and stalking on campus, SAPR Program overview and USMMA policy
SAPR Prevention Education Training	2017 A-Split (make up), 12 Midshipmen	October 5, 2015	Yes	Quiz, case studies (sexual harassment, sexual assault, dating violence and stalking), leadership response, bystander intervention
SAPR Prevention Education Training	2017 A-Split 4 th Company, 18 Midshipmen	October 5, 2015	Yes	Quiz, case studies (sexual harassment, sexual assault, dating violence and stalking), leadership response, bystander intervention
SAPR Prevention Education Training	2017 A-Split 4 th Company, 15 Midshipmen	October 5, 2015	Yes	Quiz, case studies (sexual harassment, sexual assault, dating violence and stalking), leadership response, bystander intervention
SAPR Program Overview and Training for Staff	7 members of Dean's Office	October 14, 2015	Yes	Staff responsibilities in response to sexual assault, sexual harassment, dating violence and stalking on campus, SAPR Program overview and USMMA policy
SAPR Program Overview and Training for Staff	8 members of Humanities Department	October 15, 2015	Yes	Staff responsibilities in response to sexual assault, sexual harassment, dating violence and stalking on campus, SAPR Program overview and USMMA policy

in Academic Year 2015-2016 (July 1, 2015 to June 30, 2016)					
Name of Program/Campaign	Audience	Date	Required?	Description	
SAPR Prevention Education Training	2017 A-Split, Band Company, 10 Midshipmen	October 19, 2015	Yes	Quiz, case studies (sexual harassment, sexual assault, dating violence and stalking), leadership response, bystander intervention	
SAPR Program Overview and Training for Staff	30 members of Engineering Department	October 20, 2015	Yes	Staff responsibilities in response to sexual assault, sexual harassment, dating violence and stalking on campus, SAPR Program overview and USMMA policy	
SAPR Program Overview and Training for Staff	33 members of Marine Transportation Department	October, 21 2015	Yes	Staff responsibilities in response to sexual assault, sexual harassment, dating violence and stalking on campus, SAPR Program overview and USMMA policy	
Domestic Violence Awareness Month	Academy- wide, over 700 Midshipmen	Month of October 2015	No	Human Relations Officers created a video, posters, ribbons	
SAPR Program Overview and Training for Staff	7 members of Shipboard Training Department	November, 16 2015	Yes	Staff responsibilities in response to sexual assault, sexual harassment, dating violence and stalking on campus, SAPR Program overview and USMMA policy	
SAPR Program Overview and Training for Staff	14 members of Math and Science Department	November, 17 2015	Yes	Staff responsibilities in response to sexual assault, sexual harassment, dating violence and stalking on campus, SAPR Program overview and USMMA policy	

Table 2: Training Provided or Overseen by the Sexual Assault Prevention and Response Officein Academic Year 2015-2016 (July 1, 2015 to June 30, 2016)

	•	•		
Name of Program/Compaign	Audience	Date	Required?	Description
Program/Campaign SAPR Prevention Education Training (introduced by CDR McCarthy)	2018 B-Split, 2 nd Company, 19 Midshipmen	November 30, 2015	Yes	Quiz, case studies (sexual harassment, sexual assault, dating violence and stalking), leadership, reflections and concerns from 1 st sailing exercise, bystander intervention clip and discussion
SAPR Prevention Education Training (introduced by LT Boyle)	2018 B-Split, 1 st Company, 19 Midshipmen	November 30, 2015	Yes	Quiz, case studies (sexual harassment, sexual assault, dating violence and stalking), leadership, reflections and concerns from 1 st sailing exercise, bystander intervention
SAPR Standard Operating Procedures and Policy Training	57 Emergency Medical Service Students	December 05, 2015	Yes	1 st responder training on sexual assault
SAPR Program Overview and Training for Staff (make-up)	6 members of Athletic Department	December 14, 2015	Yes	Staff responsibilities in response to sexual assault, sexual harassment, dating violence and stalking on campus, SAPR Program overview and USMMA policy
SAPR Program Overview and Training for Staff	9 members of the Waterfront staff	December 22, 2015	Yes	Staff responsibilities in response to sexual assault, sexual harassment, dating violence and stalking on campus, SAPR Program overview and USMMA policy
Stalking awareness month	Academy- wide, over 700 Midshipmen	Month of January	No	Posters, ribbons, and gloves at student activities event

Table 2: Training Provided or Overseen by the Sexual Assault Prevention and Response Office
in Academic Year 2015-2016 (July 1, 2015 to June 30, 2016)

		_	_	-
Name of	Audience	Date	Required?	Description
Program/Campaign				
SAPR Prevention Education Training	2018 B-Split, 3 rd Company, 33 Midshipmen	January 4, 2016	Yes	Quiz, case studies (re: sexual harassment, sexual assault, dating violence and stalking), leadership, reflections and concerns from 1 st sailing exercise, bystander intervention clip and discussion
Sea Year Lecture by	2018 B-Split,	January 11,	Yes	Sea year lecture provided by
Shipboard Training	111	2016		Shipboard Training. Topic –
Department	Midshipmen			Designated Person ashore
SAPR Prevention	2018 B-Split,	January 11,	Yes	Quiz, case studies (sexual
Education Training	4 th Company,	2016		harassment, sexual assault,
	30			dating violence and stalking),
	Midshipmen			leadership, reflections and
				concerns from 1 st sailing
				exercise, bystander intervention clip and discussion
SAPR Prevention	2018 B-Split,	January 19,	Yes	Quiz, case studies (re: sexual
Education Training	Band	2016	105	harassment, sexual assault,
Lauvation Training	Company,	2010		dating violence and stalking),
	9 Midshipmen			leadership, reflections and
	Ĩ			concerns from 1 st sailing
				exercise, bystander intervention
				clip and discussion
SAPR Program	3 members of	January 21,	Yes	Staff responsibilities in
Overview and	the Library	2016	105	response to sexual assault,
Training for Staff	Staff	_010		sexual harassment, dating
				violence and stalking on
				campus, SAPR Program
				overview and USMMA policy

	4 11		D 10	
Name of	Audience	Date	Required?	Description
Program/Campaign	A 1	Marth of	NT / A	A
Dating Violence Awareness month	Academy- wide, over 700	Month of February	N/A	Awareness campaign
Awareness monun	Midshipmen	reoruary		
SAPR Prevention	2017 B-Split,	February 1,	Yes	Quiz, case studies (sexual
Education Training	Band	2016	105	harassment, sexual assault,
(post sea year)	Company, 17			dating violence and stalking),
	Midshipmen			leadership, prevention and
				command climate, sailing
				exercise, bystander intervention
				clip and discussion
Shipboard Training:	4 female	February 2,	No	Bring in current female mariner
Women at Sea Pizza	Midshipmen	2016		to talk about being a woman at
Night SAPR Prevention	2017 B-Split,	February 22,	Yes	sea Quiz, case studies (sexual
Education Training	1st Company,	2016	165	harassment, sexual assault,
(post sea year)	13t Company, 14	2010		dating violence and stalking),
(post sed year)	Midshipmen			leadership, prevention and
	I I			command climate, sailing
				exercise, bystander intervention
				clip and discussion
Training for the Safe	6 staff	March 23, 2016	No	Dynamics of the Academy,
Center Long Island	members			restricted vs. unrestricted
hotline staff				reporting options and resources
CADD Drossontion	2017 D Seelia	March 24 2016	Yes	on campus
SAPR Prevention Education Training	2017 B-Split, 3rd Company,	March 24, 2016	res	Quiz, case studies (sexual harassment, sexual assault,
(post sea year)	14			dating violence and stalking),
(post sed year)	Midshipmen			leadership, prevention and
	musinpinen			command climate, sailing
				exercise, bystander intervention
				clip and discussion
SAPR Prevention	2017 B-Split,	March 25, 2016	Yes	Quiz, case studies (sexual
Education Training	4th Company,			harassment, sexual assault,
(post sea year)	22			dating violence and stalking),
	Midshipmen			leadership, prevention and
				command climate, sailing
				exercise, bystander intervention clip and discussion
				cup and discussion

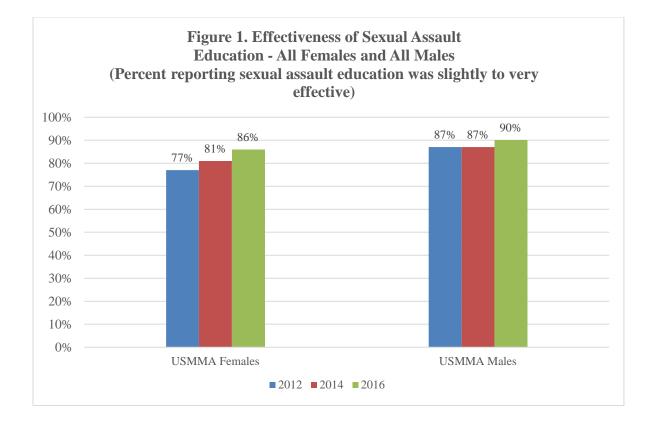
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Name of	Audience	Date	Required?	Description
Program/Campaign				
SAPR Prevention Education Training (post sea year)	2017 B-Split, 2ndCompany, 10 Midshipmen	March 30, 2016	Yes	Quiz, case studies (sexual harassment, sexual assault, dating violence and stalking), leadership, prevention and command climate, sailing exercise, bystander intervention clip and discussion
Sea Year Lecture by Shipboard Training Department	2019 B-Split, 111 Midshipmen	April 4, 2016	Yes	Sea year lecture provided by Shipboard Training. Topic – Industry Harassment Video, review of ship harassment policies, duties of Designated Person ashore
SAPR All Hands	Academy- wide, over 700 Midshipmen, over 100 faculty and staff	April 4, 2016	Yes	Leadership and sexual assault prevention education
Victim Advocate Rollout	20-30 Midshipmen, faculty and staff members	April 7, 2016	No	Introduce Midshipmen leaders, Human Relations Officers, faculty and staff to new Victim Advocates
SAPR Prevention Education Training (pre sea year)	2019 B-Split, 1st Company, 22 Midshipmen	April 11, 2016	Yes	Quiz (Sexual assault info and reporting refresher 101), bystander intervention, situational awareness, risk reduction, command climate, continuum of harm spectrum, review case studies
Midshipman Presentation on Prostitution in the Maritime Industry	~20 Midshipmen, faculty and staff members	April 13, 2016	No	Midshipman presentation called "A Course Through Oceans DeepA Look at Culture at Sea and the Academy," examining prostitution and its implications for Midshipmen on Sea Year experience

Name of	Audience	Date	Required?	Description
Program/Campaign				
Safe Center Long Island brief on "Trauma and the Brain"	20 Midshipmen, faculty and staff	April 14, 2016	No	An overview of the neurobiological and psychological implications of sexually violent trauma and the information and skills necessary for victim service providers to provide trauma- informed services
Forward into the 21 st Century: Women in the Merchant Marine	25 Midshipmen, faculty and staff members	April 18, 2016	No	Faculty member presentation on Sexual assault/harassment in the maritime industry, how the industry has changed for the better but still has room to grow, shared some scenarios and how they were handled
Training for the Safe Center Long Island hotline staff	6 Safe Center staff members	April 20, 2016	No	Dynamics of the Academy, restricted vs. unrestricted language, reporting options and resources on campus
SAPR Prevention Education Training (pre sea year)	2019 B-Split, 2nd Company, 20 Midshipmen	April 25, 2016	Yes	Quiz (Sexual assault info and reporting refresher 101), bystander intervention, situational awareness, risk reduction, command climate, continuum of harm spectrum, review case studies
Display of the Hope Sign	Academy- wide, over 700 Midshipmen, faculty and staff	April 28, 2016	No	A hope sign and flag display of assaults that have occurred at the other Federal service academies
Candle Vigil for Victims	4 Midshipmen and staff members	April 28, 2016	No	Prayer and candle lighting at the Chapel

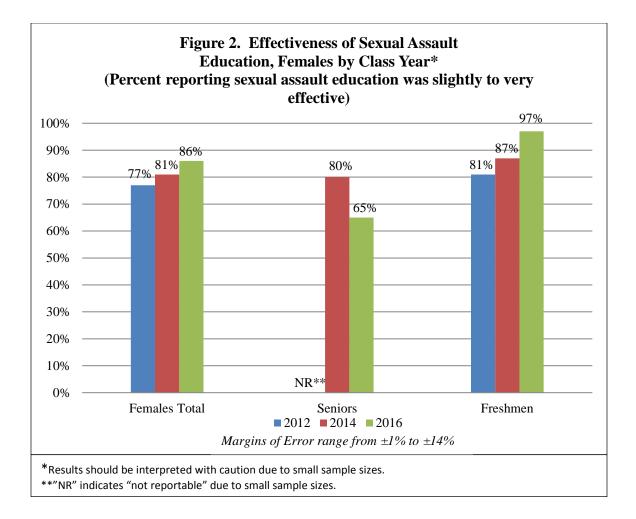
Name of	Audience	Date	Required?	Description
Program/Campaign				
<i>Invisible</i> <i>War</i> Movie and Panel	Seniors going active duty, 29 Midshipmen	April 29, 2016	Yes	Insight into the problem of sexual assault in the military and the effects on victims/survivors, with interactive panel discussion after the movie
SAPR Prevention Education Training (pre sea year)	2019 B-Split, 3rd Company, 28 Midshipmen	May 9, 2016	Yes	Quiz (Sexual assault info and reporting refresher 101), bystander intervention, situational awareness, risk reduction, command climate, continuum of harm spectrum, review case studies
SAPR Prevention Education Training (pre sea year)	2019 B-Split, 3rd Company, 17 Midshipmen	May 23, 2016	Yes	Quiz (Sexual assault info and reporting refresher 101), bystander intervention, situational awareness, risk reduction, command climate, continuum of harm spectrum, review case studies
Green Dot Bystander Intervention Training	17 Midshipmen, faculty and staff members	June 2, 2016	Yes	The overarching goal of Green Dot is to mobilize a force of engaged and proactive bystanders
SAPR Prevention Education Training (pre-sea year)	2019 B-Split, Band Company, 18 Midshipmen	June 10, 2016	Yes	Quiz (Sexual assault info and reporting refresher 101), bystander intervention, situational awareness, risk reduction, command climate, continuum of harm spectrum, review case studies
Conflict Managing/Command Climate Total:	2019 B-Split, ~111 Midshipmen 86	June 22 and June 23, 2016	Yes	How to recognize and address conflict acknowledging your own conflict management style Training and awareness events

Effectiveness of Training

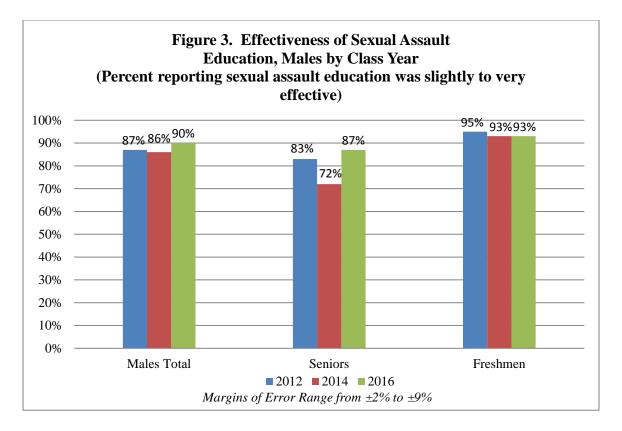
Figure 1 shows that 86 percent of women and 90 percent of men who had received sexual assault training since June 2015 indicated that their training was at least slightly effective²⁰ in reducing/preventing behaviors that might be seen as sexual assault. This compares favorably to 2014, when 81 percent of women and 87 percent of men indicated that their training was at least slightly effective. Furthermore, trend data over a four-year period indicates statistically significant improvement in the effectiveness of sexual assault training at moderate level or higher for both women and men from 2012 as well as from 2014. The data also shows that male Midshipmen are more inclined than female Midshipmen to report that the Academy's sexual assault education is effective. In addition, male and female Fourth Class Midshipmen (freshmen) were more likely to report that sexual assault education was effective compared to other class year groups. In general, the percentages declined as the cohorts became more senior; while 93 percent of Fourth Class males and 97 percent of Fourth Class females reported that training was effective, only 87 percent of First Class (senior) males and 64 percent of First Class females reported that training was effective (Figures 2 and 3).



²⁰ "At least slightly effective" represents endorsement of "very effective," moderately effective," and "slightly effective."



There are several reasons why this decline might be occurring. By the time the Midshipmen become seniors, they have experienced four years of sexual assault and sexual harassment education and have taken multiple surveys asking about sexual assault, Academy culture and their Sea Year experience. Hence, the decline may reflect training and/or survey fatigue. Or perhaps as they prepare to enter the commercial maritime industry, the seniors feel that the training is no longer relevant to them. It would be worthwhile for the Academy to query seniors, and female seniors in particular, as to why they think sexual assault education is less effective by their fourth year at the institution. The Academy is considering a senior seminar format or assigning individual senior projects that examine topics in hazing, coercion, retaliation, bullying, sexual harassment, or sexual assault. Projects may take the form of case studies, presentations based on reading,



topical essays, or development of awareness events. The Academy may be able to recapture senior interest by framing the conversation in terms of what they may experience in the maritime industry or business world, and how they might respond if a subordinate reports having experienced hazing, coercion, retaliation, bullying, sexual assault and sexual harassment.

Confidence in Reporting/Outcomes of Reporting

The 2016 SAGR Survey asked Midshipmen that, if they were to experience sexual assault in the future, would they trust the Academy to safeguard their privacy, ensure their safety, and treat them with dignity and respect. In 2016, male Midshipmen were more likely to trust the Academy to protect their privacy than they were in 2012 and 2014 and were more likely in 2014 and 2016 to believe that the Academy would treat them with dignity and respect than they were in 2012. They were less likely to trust the Academy to ensure their safety, but by only 1 percentage point. Females indicated in 2016 that they were more likely to trust the Academy to ensure their safety and to treat them with dignity and respect than they were less likely to trust the Academy to protect their privacy. For the second survey in a row, females overall expressed much less confidence than males that the Academy would protect their privacy, ensure their safety and treat them with dignity and respect.

The Academy introduced initiatives in 2016 to cultivate Midshipmen trust that the institution would protect their privacy if they reported an incident of sexual harassment or sexual assault. The Academy discontinued the Midshipmen Victim Advocate program due to student discomfort

with peer reporting and stood up a faculty and staff Victim Advocate program. The Academy currently has four trained faculty and staff Victim Advocates who can take restricted reports and

Table 3. If He or She Experienced Sexual Assault in the Future, a Midshipman Would be Likely to: GRAPHs better to show trend							
(Percent of respondents who have not experienced unwanted sexual contact) Survey Year Male Total Female Total Total							
	2012	37	32				
Trust Academy to Protect Privacy	2014	58	44				
	2016	60	41				
	2012	45	37				
Trust Academy to Ensure Safety	2014	71	43				
	2016	70	57				
Turnet A and a mark to Turnet Manageria	2012	48	49				
Trust Academy to Treat You with Dignity/Respect	2014	70	46				
Diginity/Respect	2016	70	52				
Maxi	mum Margin of Error	±3%	±6%				

serve as trusted counselors to victims of sexual assault, dating violence, domestic violence and stalking. The Academy sent the Director of the Department of Public Safety to the "Trauma Informed Sexual Assault Investigation and Adjudication"²¹ week-long course in order that he understood how to conduct a sexual assault investigation and appreciate the sensitivity of such investigations, particularly in communicating with traumatized victims. It should provide Midshipmen with a level of confidence in their privacy if investigations are conducted through the Department of Public Safety; this takes investigations out of the Midshipman chain of command, which reduces the chance for investigator bias and prevents a victim from being forced to discuss a traumatic and sensitive topic with an authority figure who they might see or interact with on a daily basis.

The Academy is constantly working to improve its safety and security posture. Additional campus security upgrades are contemplated through Fiscal Year 2017, including increasing the bandwidth of the Academy local area network (LAN) to accommodate the Department of Public Safety and handle video feed from surveillance cameras. The Academy plans to install a surveillance camera in each hallway of five dormitories. Each camera has a 30-day forensic capability for playback if a barracks incident has to be investigated. In addition, as academic buildings come due for renovation in the coming years, they will be outfitted with access card readers and other safety and security features.

²¹ Training conducted by The National Center for Campus Public Safety, which is funded by the Bureau of Justice Assistance, Office of Justice Programs, U.S. Department of Justice.

The problem remains, however, that the Academy is a small community, and it is difficult to ensure privacy and enforce dignity and respect amongst a cadre of students who live in a common dormitory complex, eat daily meals together in a mess hall, attend classes with one another for eight hours a day, five days a week and who recreate and socialize with each other after hours. A cultural shift must take place within the Regiment of Midshipmen. Academy and Midshipmen leadership can provide training and can reinforce that sexual assault victims deserve confidentiality and compassion, but real change must be driven from within the Regiment. Midshipmen Human Relations Officers (HROs) are assigned within each company to help resolve conflicts between Midshipmen as well as serve as peer trainers in sexual harassment and sexual assault prevention and response. The HROs are on the front line in promoting the value of diversity and the importance of human respect. Academy leadership will continue to invest in and support the work of the HROs. Additionally, the Academy is hopeful that DOT's cultural audit will provide some insight into the culture of the Regiment and provide useful recommendations for further change.

The Academy must also work with faculty and staff members who are designated as Campus Security Authorities (CSAs)²² and/or responsible employees. CSAs and responsible employees are required to report incidents of discrimination, harassment, and sexual and interpersonal violence, whether those incidents occur on or off campus. CSAs and responsible employees must explain those reporting obligations to any individual who discloses to them that an incident has occurred. These reporting obligations prevent CSAs and responsible employees from maintaining confidentiality for any individual who discloses to them that an incident has occurred. Midshipmen must understand that they forfeit privacy in disclosing an incident to a CSA or responsible employee.

Deterrents to Reporting Sexual Assault

Since mid-2012, the Academy has been proactively training Midshipmen about sexual assault prevention and response, emphasizing the importance of reporting even in the face of cultural bias and possibly negative consequences. In many of the training sessions, Midshipmen are asked to consider how sexual assault affects victims and how they might react if someone close to them experienced a sexual assault. The training has stressed the importance of reporting sexual assault, since reporting enables the Academy to ensure that Midshipmen are receiving necessary support services. Midshipmen are informed that reporting sexual assault allows the Academy to take action against the offender and will deter the repetition of such acts.

Despite these training sessions and the SARC's ongoing encouragement that they report sexual harassment and sexual assault, it continues to be a challenge to alleviate the fears of Midshipmen that they will be stigmatized by members of the Regiment of Midshipmen or punished for a separate offense connected with the assault, such as under-age alcohol consumption. To attempt

²² The Clery Act identifies certain categories of employees as CSAs and who have Federally mandated responsibilities to report alleged Clery Act crimes that they witness or are reported to them. A Clery Act crime is considered "reported" when it is brought to the attention of a CSA, Academy police or local law enforcement personnel by a victim, witness, other third party or even the offender.

to understand why Midshipmen are reluctant to report sexual assault, the 2016 SAGR Survey asked them for their perceptions about various factors that might influence one's decision to report. OPA's analysis contained data for two such factors: negative peer reaction and victimblaming. It is clear from Table 4 that women are much more concerned about the social repercussions of sexual assault than men. Their 60-percent response to the question, although trending slightly upwards from 57 percent in 2014, is still a significant improvement from the 74 percent reported in 2012. Similarly, the 37-percent female and 14-percent male responses to "victim blaming" are also statistically-significant improvements from those received in 2012 and 2014.

Table 4. Factors That, to a Large or Very Large Extent, May DeterMidshipmen From Reporting Sexual Assault(Percent of respondents)							
	Survey Year	USMMA Males	USMMA Females				
	2012	32	74				
Negative Peer Reaction	2014	26	57				
	2016	25	60				
	2012	24	52				
Victim will be blamed for the assault	2014	19	49				
	2016	14	37				

There is a probable link between the data showing women having lesser trust in the Academy to maintain their privacy and their fear of reporting due to concerns about negative peer reaction and victim-blaming. Female Midshipmen do not trust the Academy to maintain their privacy possibly because of prior experiences of their predecessors who may have reported their male peers for sexual assault only to find the male-dominated Regiment coalescing against that reporting individual. The culture within the Regiment appears to foster victims remaining silent and enduring the trauma of sexual assault rather than "betraying" a fellow student. In general, men are less likely to report sexual assault because they don't think they will be believed or they worry that they will be perceived as a homosexual (if assaulted by another man).²³ Women, on the contrary, are less likely to report due to fear of retribution and shame. The data in Table 4 shows that Academy women are much more fearful of the stigmatization of sexual assault than men; for them, reporting a sexual assault may.

Academy policy is aimed at ensuring the safety and protecting the privacy of a victim of sexual assault. In its May 2016 revision of the Superintendent Instruction on sexual assault, dating and domestic violence and stalking, the Academy committed to ensuring that victims are treated with fairness and respect for their dignity and privacy. The Instruction prohibits retaliation against

²³ Naomi Nix, "Male Survivors of Sexual Assault Break Silence, Combat Stigma," Chicago Tribune, July 21, 2013.

victims who report violations and states that every effort will be made to protect members of the Academy community who report incidents against reprisal. In addition, the Instruction provides a victim with amnesty for disciplinary infractions connected to a sexual assault (with exceptions for health and safety, repeat infractions and infractions that constitute honor offenses). This collateral misconduct provision is intended to facilitate reporting by minimizing a victim's fear that he or she will be punished for a secondary offense incident to the assault. A copy of the Academy's policy is provided as Attachment 1.

Effective policy statements, however, require more than just declarations against the behavior. Research shows that successful execution of policy requires effort and support on the part of administration, faculty, staff, and Midshipmen²⁴, and this requires familiarity with policy content. The SARC has developed a Midshipman training plan in which freshmen receive introductory policy training. She has also conducted training for approximately 54 percent of the faculty and staff to provide an overview of the SAPR program, review definitions of sexually violent behavior, and explain Academy policy. Training will be provided to all faculty and staff in Fiscal Year 2017.

Leadership

Midshipmen are influenced every day by different cohorts of people who come into and out of their lives including the Commandant Department's staff members, academic faculty, coaches, and especially, their own peers. Different cohorts were identified as having particular influence over the Regiment of Midshipmen: members of senior leadership, uniformed and civilian academic faculty, athletic staff, uniformed officers, and Midshipmen in leadership positions. Members of senior leadership set the overall tone for the Academy while the academic faculty sets the tone within the classroom and the athletic staff sets the tone on the playing field. Midshipmen leaders are responsible for day-to-day oversight of the Regiment of Midshipmen whether they believed that these cohorts make honest efforts to stop sexual harassment and sexual assault. Their answers speak to the effectiveness of the Academy's effort to create a climate where sexual harassment, sexual assault, and sexist behavior will not be tolerated.

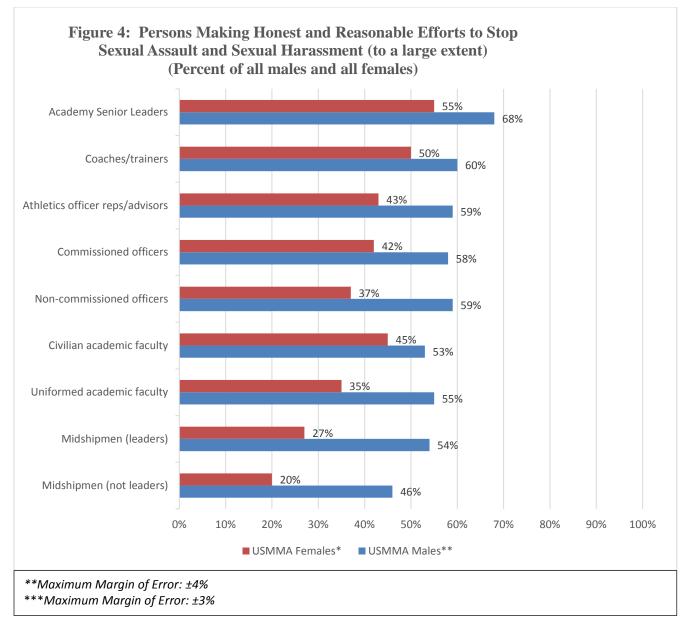
The Survey results (Figure 4) showed that for Midshipmen respondents overall, more than half believe that senior leadership, coaches, athletic department staff, and commissioned and noncommissioned officers are, to a large or very large extent, making honest efforts to stop sexual harassment and sexual assault. Compared to 2014, however, when respondents thought that Midshipmen leaders were at the top of the list in making honest efforts to stop sexual harassment and sexual assault (86 percent of men and 79 percent of women), the 2016 results showed that confidence in Midshipmen leaders dropped significantly, with less than half believing that they were making honest efforts to stop sexual harassment and sexual assault. Of particular concern is that only 27 percent of females thought that Midshipmen leaders were, to a large or very large extent, making honest efforts to stop sexual harassment and sexual assault. This points to a

²⁴ Michele A. Paludi, *Sexual Harassment in Education and Work Settings: Current Research and Best Practices for Prevention*, 2015.

significant need for leadership training courses; the Academy plans to provide a formal leadership course in Academic Year 2016-2017 and is planning leadership initiatives at the Regimental level for the Academic Year 2018-2019. These initiatives will focus on the role of Midshipman leaders in shaping the culture and setting the tone for the actions and behavior of the Regiment.

Ironically, in a separate question, the percent of students reporting "cadet/midshipman leaders enforce rules (e.g., fraternization, drinking)" to a large extent or higher showed a statistically-significant increase for both women (35 percent in 2014 to 47 percent in 2016) and men (47 percent in 2014 to 52 percent in 2016). Similarly, the percent of students willing to seek help "to a moderate or higher level" from the chain of command in stopping other students who continue to engage in sexual harassment after having been told not to do so, showed statistically significant increases for both women (61 percent in 2014 to 73 percent in 2016) and men (76 percent in 2014 to 86 percent in 2016). So while almost half of men and women think that Midshipmen leaders enforce the rules, they think those same leaders do not make honest efforts to stop sexual harassment and sexual assault. In general, female respondents are less confident across the board that any leaders would make honest efforts to stop sexual harassment and sexual assault. The Academy should investigate why women feel this way and take appropriate action to mitigate their perceptions.

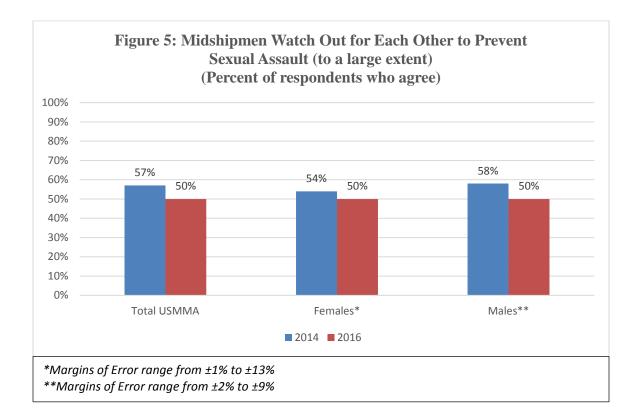




Corrected

Perhaps reinforcing the poor perception about Midshipmen leaders and non-leaders shown by the results of Figure 4, the results of Figure 5 are equally disappointing. Figure 5 shows that the percentages of Midshipmen who believe they watch out for one another to prevent sexual assault dropped from greater than 57 percent in 2014 to 50 percent in 2016. In 2016, only half of females and males thought that Midshipmen watched out for one another to prevent sexual assault. This is despite the Academy's 2015 adoption of the Green Dot program, which provides training in bystander intervention and generally thought to be effective in preventing potential sexual assaults. The results shown in Figure 5 are disconcerting, particularly since students and alumni seem to prize the camaraderie associated with attending the Academy, which should lend itself to a greater feeling of trust amongst the community members.

Clearly, the Academy must work harder to create a culture where Midshipmen, particularly females, are confident that all members of faculty, staff, and Midshipmen leadership are committed to stopping sexual harassment and sexual assault. The Academy should also try to determine the reason why the Midshipman's confidence in each other to prevent sexual assault has declined.



Midshipman Unwanted Sexual Contact

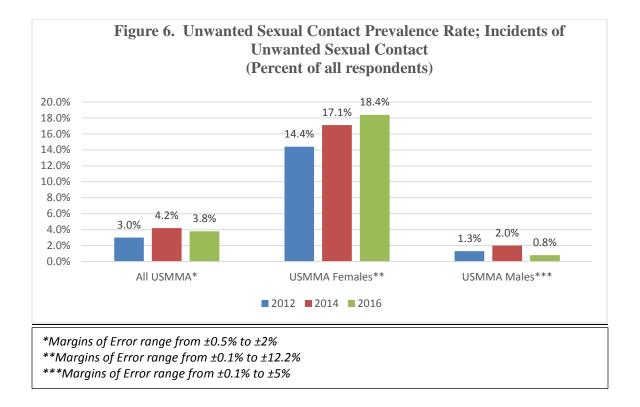
Incidents of Unwanted Sexual Contact

Unwanted sexual contact behaviors range from unwanted touching to forced sexual acts. The 2016 SAGR Survey assesses the same unwanted sexual contact measure as previous SAGR surveys.

In the SAGR Survey, each Midshipman was asked whether, since June 2015, he or she had "experienced any of the following intentional sexual contacts that were against your will or which occurred when you did not or could not consent in which someone: 1) sexually touched you (for example, intentional touching of genitalia, buttocks, breasts), or made you sexually touch them, 2) attempted to make you have sexual intercourse, but was not successful, 3) made you have sexual intercourse, 4) attempted to make you perform or receive oral sex, anal sex or penetration by a finger or object, but was not successful, or 5) made you perform or receive oral sex, anal sex, or penetration by a finger or object." Students who marked "yes" to any of these items are included in the unwanted sexual contact prevalence rate.

Figure 6 shows that 18.4 percent of women (about 26 individuals)²⁵ and 0.8 percent of men (about 5 individuals) responded that they had experienced at least one incident of unwanted sexual contact during the reporting period. The percentage of women experiencing unwanted sexual contact has risen for the third straight year in a row, while the percentage of men experiencing unwanted sexual contact has declined since 2014. As per responses from women, there was a statistically-significant increase in touching only from 2014 (3.6 percent) to 2016 (6.8%) and insignificant declines in attempted sex (6.6 percent in 2014 versus 6.1 percent in 2016) and completed sex (6.9 percent in 2014 and 5.5 percent in 2016), resulting in the cumulative statistically insignificant increase from 17.1 percent in 2014 to 18.4 percent in 2016. Ten percent of responding female students (about 3 individuals) officially reported that they were a victim of sexual assault. This total is consistent with the four formal reports received by the Academy.

²⁵ The estimated 18.4 percent has a 12.2 percent margin of error, which may overstate or understate the severity of the issue identified.



Prior to 2012, the Academy did not have a formal sexual assault prevention and response program. Since the program was introduced in April 2012, students of all class years have had multiple training sessions and attended awareness events, such as those held during Sexual Assault Awareness Month. It is possible that as women have become more aware of the definition of unwanted sexual contact, they have been able to identify that they have experienced an incident. This appears to be corroborated by the data in Figure 7, showing that reported incidents of sexual touching in 2016 rose two-third of such incidents from 2014. Table 5 also shows that the unwanted sexual contact prevalence rate for senior women has also increased over a four-year period; this is the cohort who were freshmen in 2012, just as the Sexual Assault Prevention and Response Program was started and would be the first group to complete four years of training and awareness. While the rising prevalence rate is discouraging, it may at the same time indicate that the Academy's training and awareness program has been successful and the senior women's understanding of what constitutes unwanted sexual contact has improved.

Table 5 shows that for females, First Class (Senior) women have the highest unwanted sexual contact prevalence rate and Fourth Class (Freshman) women have the lowest unwanted sexual contact prevalence rate. (Second (Junior) and Third Class (Sophomore) female prevalence rates range between those of First Class and Fourth Class).²⁶ For male Midshipmen, First and Fourth

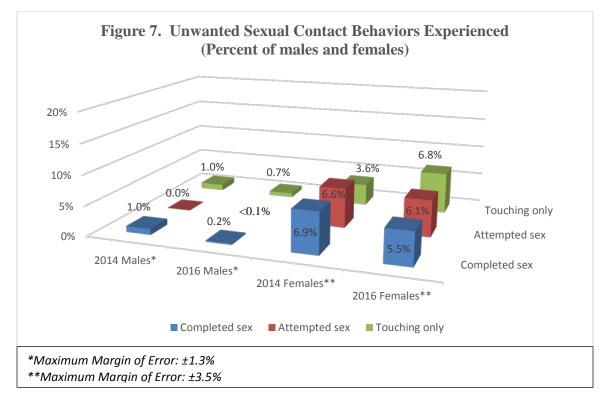
²⁶ Per OPA, the results for Female First and Fourth Class should be interpreted with caution due to small sample sizes.

Class men experienced unwanted sexual contact at about the same rate, except for 2016, when the Fourth Class prevalence rate jumped ahead of the First Class rate (similar to the female cohort, Second and Third Class male prevalence rates range between those of First Class and Fourth Class). It is difficult to draw any conclusions from this, particularly since male unwanted sexual contact is greatly under reported.

T	Table 5. Unwanted Sexual Contact Prevalence Rate, Male First and Fourth Class, Female* First and Forth Class											
(Percent of all respondents) Male** Female***												
	First Class Fourth Class			First Class			Fourth Class					
	2012	2014	2016	2012	2014	2016	2012	2014	2016	2012	2014	2016
Incidents of sexual assault	1.5	3.7	<0.1	1.1	3.4	2.5	23.1	20	33.3	6.9	6.3	7.9
Margins a	*Per OPA, these results should be interpreted with caution due to small sample sizes. **Margins of Error range from ±0.1% to ±5% *Margins of Error range from ±0.1% to ±12.2%											

Types of Unwanted Sexual Contact Behaviors Experienced

Figure 7 illustrates the types of unwanted sexual contact experienced by Academy men and women. In 2014, the predominant types of unwanted sexual contact for men was completed sex and touching; for women, the predominant types of unwanted sexual contact were attempted and completed sex. In 2016, the predominant type of unwanted sexual contact was touching for men and touching and attempted sex for women. This item was new in 2014, so comparisons to 2012 are not possible.



Academy Sexual Assault Cases

Table 6 provides data on the cases of sexual assault reported to Academy officials. All the officially reported cases of sexual assaults were against female Midshipmen and were perpetrated by male Midshipmen. These figures corroborate with the results of the 2012, 2014 and 2016 Surveys, which show that the majority of incidents were perpetrated by other Midshipmen.

Table 6. Disposition of Officially Reported Cases of Sexual AssaultDuring the 2015-2016 Academic Year									
Incident	t Victim Subject Investigation Result								
1	Midshipman	Midshipman	None	Restricted report					
2	Midshipman	Midshipman	None	Restricted report					
3	Midshipman	Midshipman	None	Restricted report					
4	Midshipman	Midshipman	None	Restricted report					
Note: See footnote 13 for a description of the difference between restricted and unrestricted reporting.									

Sources of Sexual Assault: Offenders, Location and Timing

Academy students who experience sexual assault often indicate that they have had multiple incidents during the reporting period. The 2016 Survey asked students who have experienced multiple incidents to identify the "one situation" that had the greatest effect on them and to use that "one situation" in answering the remaining questions in that section. (See footnote 12 for

OPA explanation of the "one situation.") This question attempts to ascertain what happened after a student experienced sexual assault. The analysis²⁷ that follows is only for the "one situation" that had the greatest impact on a victim and should not be construed as concrete estimates for all situations experienced at the Academy.

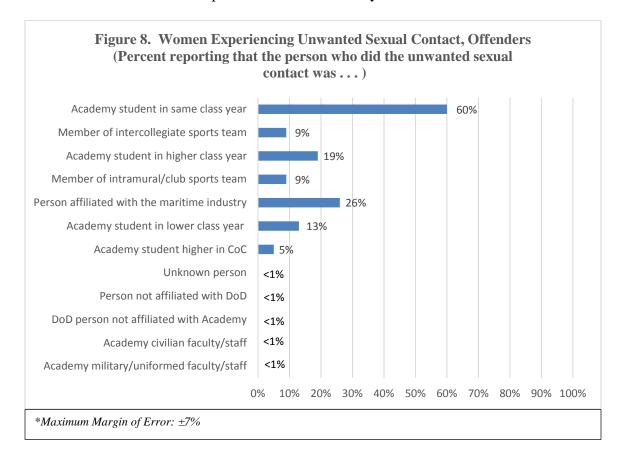


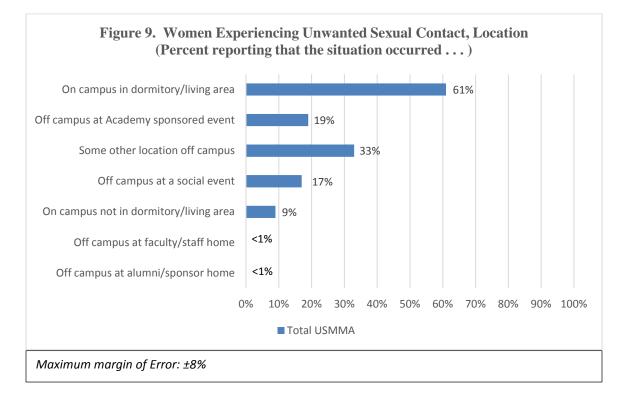
Figure 8 shows that of female Midshipmen experiencing unwanted sexual contact, 60 percent were victimized by another student in the same class year. Another 19 percent were victimized by an Academy student from a higher class year, 13 percent by an Academy student from a lower class year, and 9 percent each by a member of an intercollegiate sports team or an intramural/club sports team. Cumulatively, 87 percent of the women who responded indicated that the person who perpetrated the unwanted sexual contact was a fellow Academy student. The data appears to match national statistics showing that approximately two-thirds of rapes were committed by someone known to the victim.²⁸ Twenty-six percent of female Midshipmen (about 7 women) reported that the unwanted sexual contact was perpetrated by a person affiliated with the maritime industry. Results for male Midshipmen experiencing unwanted sexual contact by

²⁷Although students were asked who the offender was for the situation that had the most impact on them, respondents could select multiple response options to represent multiple offenders or overlapping categories, so total percentages will not always sum to 100. Moreover, when interpreting characteristics of the offender, the reader should understand this to be at least one of the offenders, as there were multiple offenders for some respondents.
²⁸ U.S. Department of Justice, 2005 National Crime Victimization Study, 2005.

offender type were non-reportable due to small sample size. This question was modified in 2016, so comparisons to previous years are not possible.

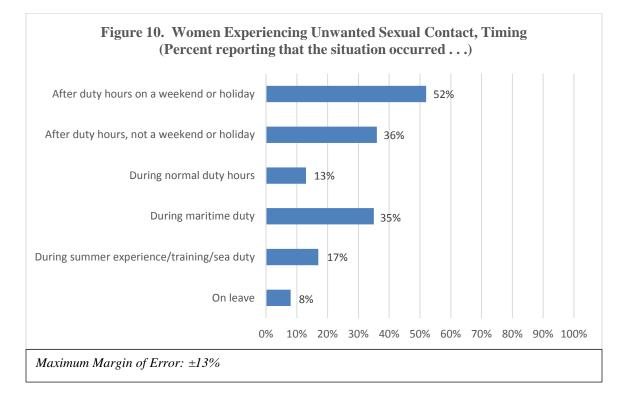
Figure 9 shows that that 61 percent of female Midshipmen (about 16 women) experienced unwanted sexual contact on campus in the dormitory or living areas, followed by 33 percent (about 8 women) that occurred at some other location off campus, 19 percent for off campus at an Academy-sponsored event, 19 percent off campus at a social event, and 9 percent on campus not in a dormitory or living area. Results for male Midshipmen experiencing unwanted sexual contact, location were non-reportable due to small sample size.

Figure 10 shows that of the female Midshipmen experiencing unwanted sexual contact, 52 percent (about 13 women) reported that the situation occurred after duty hours on a weekend or holiday, 36 percent said that the situation occurred after duty hours not on a weekend or holiday, and 13 percent said that the situation occurred during normal duty hours. Results for male Midshipmen experiencing unwanted sexual contact by location were non-reportable due to small sample size. It was a new item in 2016 to ask if the timing was during maritime duty, so comparisons to previous years are not possible. Although the Survey timing data in Figure 10 was not correlated to the location data in Figure 9, the high percentage of women experiencing unwanted sexual contact in the dormitories during evenings, weekends or holidays, suggest that the campus and off-duty hours are when students are most vulnerable.



The Academy's secondary problem with sexual assault is during Sea Year; of the students who experienced unwanted sexual contact, 35 percent (about 9 women) reported that the situation

occurred during maritime duty and 17 percent (about 4 women) said that the situation occurred during summer experience/ training/sea duty.²⁹



The Academy makes a conscientious effort to staff the dormitories to provide an authoritative presence. Contracted security guards, Command Duty Officers and Midshipmen leaders make regular off hours rounds through the dormitories, but the Academy does not have sufficient numbers of these individuals to make rounds frequently enough to serve as a deterrent to Midshipman on Midshipman unwanted sexual contact. The planned installation of surveillance cameras in dormitory hallways should have a more preventative effect, since the 30-day forensic capability of the cameras will facilitate the ability of Academy officials to identify individuals who transit the hallways and enter Midshipmen rooms. To reduce the chances of an unwanted sexual contact incident off campus, Academy-sponsored events are typically chaperoned, and the Academy has made a concerted effort to avoid sponsoring events off campus where alcohol is being served.

The Kings Point campus is relatively isolated within a residential community, so the Academy tries to keep students occupied with activities in the evenings, on weekends, and during holidays. About half of Midshipmen participate in intercollegiate athletics and there is also a robust intramural sports program. There are nearly 40 Midshipman clubs. The Student Activities Director shows movies on Friday nights and organizes trips to New York City on evenings and

²⁹ As discussed in Footnote 2, there is lack of clarity between "maritime duty" and "summer experience/training/sea duty," two among the seven choices provided for the same question. It is unclear how the respondents would have interpreted those two options; the choices will be rephrased in future years.

weekends. The Academy Band plays at sports events, marches in parades locally, and travels away for performances such as the Presidential Inauguration. The Academy will continue to seek out opportunities for Midshipmen participation in alcohol-free extracurricular activities in order to reduce idle time and drinking opportunities which might be conducive to sexual activity.

Role of Alcohol in Sexual Assaults

Among female Midshipmen who experienced unwanted sexual contact, 48 percent (about 12 women) reported that they had been drinking alcohol at the time of the one situation that had the greatest effect on them. In addition, there was a statistically significant increase (51 percent in 2014 to 70 percent in 2016) in alcohol use by survivor or offender prior to the unwanted sexual contact.

Use of Formal Reporting Procedures

The Academy received four restricted official Midshipmen reports of sexual assault in the 2015-2016 Academic Year. The Survey found that in the one situation that had the greatest effect since June 2015 until November 2016, only 10 percent of women experiencing unwanted sexual contact officially reported the incident. Results for men were not reportable. The majority of Midshipmen chose not to report to authorities. As described in the Midshipmen Perceptions: Training and Culture section of this report, the Academy must address the Regimental stigmatization of victims that make them reluctant to report sexual assault. There must be meaningful cultural change within the Regiment of Midshipmen in order to eliminate the stigma associated with being a victim of sexual assault, and the Academy is preparing to launch a culture campaign to achieve that change, among others.

Military Equal Opportunity (MEO) Violations

Sex-Based MEO Violation Prevalence Rates

MEO offenses refer to a range of sex-based MEO violations specified by DoD Directive 1350.2 and includes experiencing either sexual harassment (sexually hostile work environment or sexual quid pro quo) and/or gender discriminatory behaviors by someone from the Academy. OPA uses a two phased approach to obtaining MEO violation prevalence rates. First, OPA asks whether students experienced at least one sex-based behavior. Second, OPA asks questions to determine if the behavior met its criteria for sexual harassment or gender discrimination.

Students experiencing sexual harassment include those who answered "yes" to any of the items assessing "Sexually Hostile Work Environment" or items that assessed "Sexual Quid Pro Quo" behaviors as follows:

Sexually Hostile Work Environment³⁰

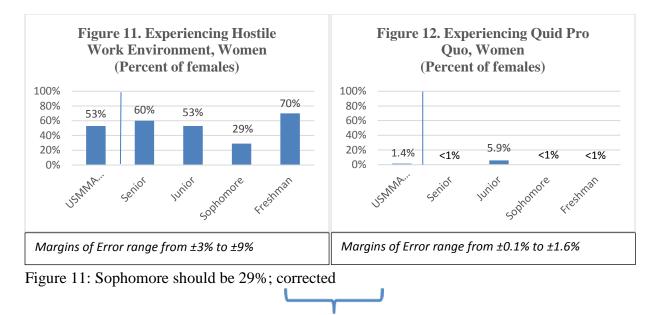
- Repeatedly told sexual "jokes" that made you uncomfortable, angry, or upset
- Embarrassed, angered, or upset you by repeatedly suggesting that you do not act like a Cadet/Midshipman of your gender is supposed to
- Displayed, showed, or sent sexually explicit materials like pictures or videos that made you uncomfortable, angry or upset
- Repeatedly asked you questions about your sex life or sexual interests that made you uncomfortable, angry, or upset
- Repeatedly told you about their sexual activities or made sexual gestures or sexual body movements in a way that made you uncomfortable, angry, or upset
- Took or shared sexually suggestive pictures or videos of you when you did not want them to that make you uncomfortable, angry, or upset
- Made repeated attempts to establish an unwanted romantic or sexual relationship with you that made you uncomfortable, angry, or upset
- Repeatedly touched you in any other way that made you uncomfortable, angry, or upset

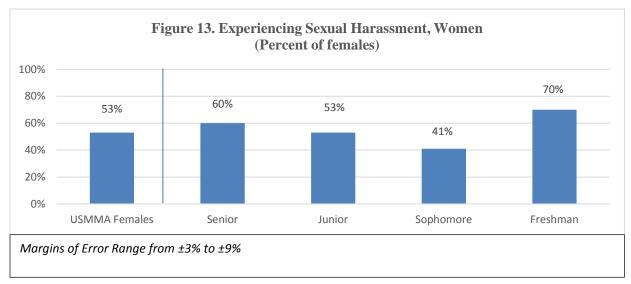
Sexual Quid Pro Quo³¹

- Made you feel as if you would get some benefit in exchange for doing something sexual
- Made you feel like you would get punished or treated unfairly at the Academy if you did not do something sexual

³⁰ For a sexually hostile work environment, OPA's criteria are: 1) offender continued this behavior even after they knew the victim or that someone else wanted them to stop, and/or 2) behavior was severe enough that most Midshipmen would have been offended.

³¹ For sexual quid pro quo, OPA's criteria are: 1) offender offered a reward or benefit to someone for doing something sexual, 2) offender hinted that someone would get a reward or benefit for doing something sexual, and/or 3) someone else said they got benefits from a person for doing something sexual.





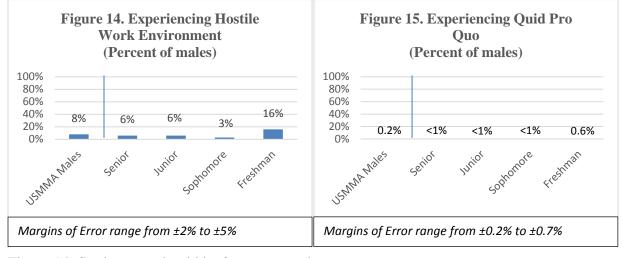
These items are new in 2016, so trending to 2014 is not possible.

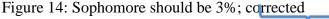
OPA used "yes" responses to questions about a sexually hostile work environment and sexual quid pro quo (Figures 11, 12, 14 and 15) to develop its data on males and females experiencing sexual harassment. Figure 13 shows that Based on the data it is estimated that 53 percent of all women at the Academy experience sexual harassment, with freshmen experiencing the highest rate of sexual harassment at 70 percent (about 38 individuals). The data also indicated that Males reported sexual harassment at a much lower rate than women, with Figure 16 showing that only 8 percent of all men experienced the criteria behaviors. Coincidently, male Fourth Class experienced the highest rate of sexual harassment, at 16 percent (about 26 men).

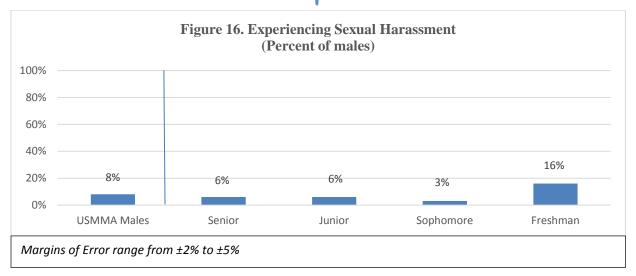
Gender Discrimination

Students experiencing gender discrimination³² included those who answered "yes" to any items as follows:

- Said that someone of your gender is not as good as someone of the opposite gender at your particular job, or that someone of your gender should be prevented from having your job
- Mistreated, ignored, excluded, or insulted you because of your gender





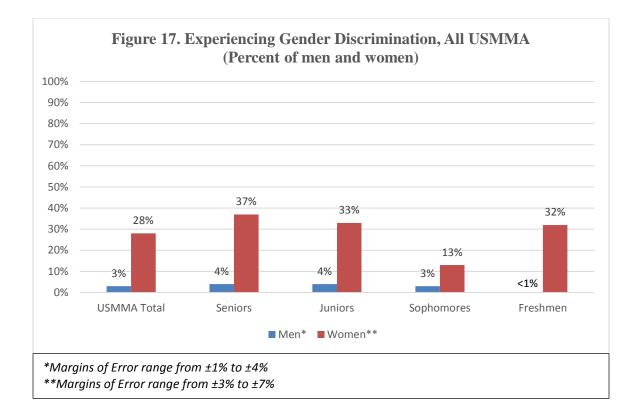


As with sexual harassment, women experienced gender discriminatory behavior at a much higher rate than men. Figure 17 shows that where 28 percent of all Academy women experienced

³² For gender discrimination, OPA's criteria are: 1) a person's beliefs about gender harmed or limited a Midshipman's career, and/or 2) this treatment harmed or limited a Midshipman's career.

gender discriminatory behavior, only 3 percent of men had the same experience.

That women experience more sex-based MEO violations than men is not a surprise. The maritime industry workforce has traditionally been dominated by men³³ and the Regiment of Midshipmen typically comprises of about 80 percent men. Strength in numbers do matter especially in isolated work environments such as that of the maritime industry. Since gender equity is an important factor in reducing discrimination and harassment,³⁴ the Academy has focused on recruiting more women and each entering class over the last four years has contained a higher percentage of women. The Class of 2020, for example, was 19.7 percent female – the most ever in a freshman class. The Academy will continue its efforts to bring women into the school and to promote women in the commercial industry. Successful female role models are crucial to the Academy's recruiting efforts, because they demonstrate that maritime careers are a viable employment option for women.



Studies also stress the importance of ongoing education in the subjects of sexual harassment and gender discrimination. Paludi writes that "there is ample empirical research to indicate that training about discrimination, harassment, and sexual misconduct changes attitudes and

³³ 93 percent of all current USCG-issued credentials are currently held by men.

³⁴ Myrtle P. Bell, et al. "Discrimination, Harassment, and the Glass Ceiling: Women Executives as Change Agents," *Journal of Business Ethics* 37: 65-76, 2002.

behaviors" and that "training increases knowledge acquisition and reduces the inappropriate behavior of men who had a high propensity to harass."³⁵ The Academy continues to educate Midshipmen, faculty and staff about sexual harassment and gender discrimination. In addition to the faculty and staff training documented in Table 2, all employees received "Prevention of Sexist Behavior" training in 2016.

Conclusions

OPA conveyed in its final results that while there was no significant statistical increase in the estimated unwanted sexual contact prevalence rate for women in 2016 (18.4 percent) compared to 2014 (17.1) or 2012 (14.4), it is still concerning that about 26 Academy women indicated experiencing unwanted sexual contact since June 2015. For men, there was a significant statistical decrease in the unwanted sexual contact prevalence rate from 2016 (0.8 percent) to 2014 (2 percent) and no statistically significant change from 2012 (1.3 percent). A majority of women (87 percent) said that a fellow Academy student committed the unwanted sexual contact and 60 percent indicate that it was someone from the same class year. Nearly two-thirds of women experiencing unwanted sexual contact said that it occurred on Academy grounds. With respect to Sea Year, 26 percent of women experiencing unwanted sexual contact. While findings show that the majority of unwanted sexual contact occurs on campus and is perpetrated by Midshipmen, such incidents also occur during the Sea Year program.

OPA recommends that Academy leadership target Midshipmen leaders and upper classmen in attempting to set the tone for the Regiment. Survey results show that Midshipmen place the Regimental leadership as well as the rest of their peers at the very bottom of the pile when it comes to making "honest and reasonable efforts to stop sexual harassment and assault to a large or very large extent." OPA suggests that the Academy should encourage Midshipmen to take ownership of the problem and to shape their own culture of zero tolerance for such behavior in a civilized society. It says that the current culture surrounding sexual assault and sexual harassment at the Academy has influenced the unwanted sexual contact prevalence rate and says that the impact of leadership, particularly with respect to not engaging in and stopping others from engaging in sexual harassment, should not be underestimated.

Only 10 percent of women who experienced unwanted sexual contact say they officially reported the incident. More than half (60 percent) of women and 25 percent of men believe that reporting sexual assault is likely to lead to negative reaction from their peers and 37 percent of women and 14 percent of men report that victim blaming occurs. OPA says that the Academy should focus further educational efforts on the benefits of reporting, such as access to support services and stopping repeat perpetrators. The Academy's response to those men and women who do report unwanted sexual contact must convey support and concern. Both male and female Midshipmen reported that they lack confidence in the Academy's efforts to protect their privacy and to treat

³⁵ Michele A. Paludi, *Sexual Harassment in Education and Work Settings: Current Research and Best Practices for Prevention*, 2015.

them with dignity and respect. The Academy must work to gain student trust to improve confidence in reporting.

The 2016 SAGR uses new measures of sexual harassment and gender discrimination that incorporate the DoD legal criteria for MEO violations, so these estimated rates cannot be trended from the 2014 SAGR. Nevertheless, more than half of women (about 70 women) and nearly one in twelve men (8 percent) indicated experiencing sexual harassment, and 28 percent of women and 3 percent of men reported experiencing gender discrimination. The Academy still has a major challenge before it to prevent sexual harassment and gender discrimination. This must be addressed as sexual harassment is related to sexual assault. Organizational tolerance of sexual harassment and similar behaviors is likely to create a permissive environment for sexual assault. The Academy's training efforts must include focus on curtailing these precursor behaviors as part of sexual assault prevention.

Faculty and Staff Sexual Harassment and Sexual Assault Survey Results

Staff Response Rates

The Academy self-administered a survey of its own faculty and staff in 2016. Tables 7 and 8 detail the demographics of the 67 faculty, staff and contractor respondents. Although the tables reflect an overall response rate of 41 percent, it should be noted that not every faculty or staff member answered every question. When fewer than 67 faculty or staff members responded to a particular question, the associated table is annotated to indicate the number of members who did respond.

Table 7. Faculty and Staff Response Rates by Gender							
Gender	On-Campus	Percentage of	Response				
	Population	Responses	Rate (%)				
Male	322	64.2	13.4				
Female	98	24	24.5				
Total	420	67	16				

Table 8. Faculty and Staff Response Rates by Position									
Position	On-Campus Population	Number of Responses	Percentage of Responses	Response Rate (%)					
Faculty	125	22	32.8	17.6					
Staff	149	38	56.7	25.5					
Contractor	146	7	10.5	4.8					
Total	420	67	100	16					

Staff Perceptions

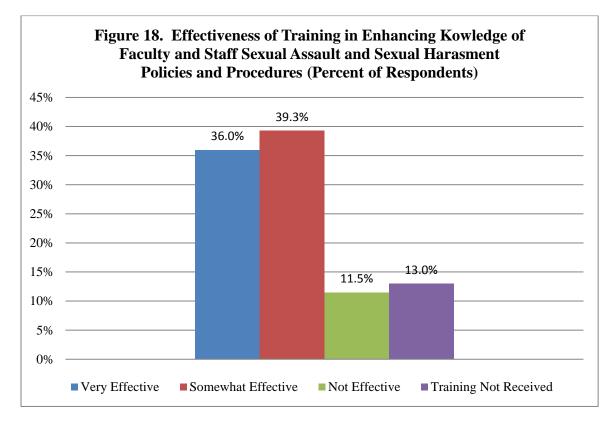
Training

Figure 18 shows that 87 percent of 61 respondents reported that they had received training on policies and procedures for handling incidents of sexual assault and sexual harassment involving faculty and staff. Seventy-five percent of those respondents felt that training was somewhat to very effective.

With respect to the Academy's sexual harassment and sexual assault policies and procedures, 74 percent reported that they had a substantial understanding of sexual harassment and sexual assault, 52.4 percent had a substantial understanding of restricted and unrestricted reporting, 57.34 had a substantial understanding of the Academy's sexual harassment policy and 61 percent had a substantial understanding of the Academy's sexual harassment policy (Table 9).

Organizational Climate

Table 10 shows that more than 70 percent of faculty, staff, and contractors agree that their



supervisors and senior leadership are creating a climate in which sexual harassment is not tolerated and workers are encouraged to report sexual harassment. More than 60 percent of faculty, staff and contractors feel that supervisors and senior leadership are providing adequate information about sexual harassment policies.

Table 9. Faculty and Staff Understanding of Academy Sexual Harassment and Sexual Assault Policies and Procedures (Percent of Respondents)*							
TopicSubstantialSomeLittleNone							
Sexual harassment vs. sexual assault	74	23	2	0			
Restricted vs. unrestricted reporting	52.4	28	8.2	11.48			
Academy's sexual harassment policy	57.3	31.1	11.48	0			
Academy's sexual assault policy	61	29.5	9.84	0			
*There were 61 respondents to	this question.						

Table 10. Supervisors and Senior Leadership Create a Climate in Which(Percent of Respondents)									
		Supervisor*	:	Senior Leadership**					
	Agree	Disagree	Not sure	Agree	Disagree	Not sure			
Sexual harassment is not tolerated	75.9	5.6	18.5	78.6	7.1	14.3			
Workers encouraged to report sexual harassment	72.2	7.4	20.4	70	9	21.4			
Provides adequate info about harassment policies	63	13	24	68	18	14.3			
	*There were 54 respondents to this question. **There were 56 respondents to this question.								

Assistance to Midshipmen

Faculty members interact with Midshipmen on a frequent basis and develop relationships such that a Midshipman might report an incident of sexual harassment or sexual assault to a trusted faculty member. Some staff members work with Midshipmen on a closer basis than others, and might develop similar trusted relationships. The Survey revealed that 25 percent of faculty and staff had a Midshipman confide in them that they had experienced an incident of sexual assault.

While Table 11 is reassuring in that the majority of faculty and staff appear knowledgeable and able to help a Midshipman, more work is needed. Nearly 25 percent of faculty and staff do not understand how to provide advice and guidance to Midshipman victims of sexual assault and this shortcoming must be remedied. In addition, it appears that faculty and staff are concerned about whether Midshipmen are receiving adequate sexual harassment and sexual assault training, particularly regarding bystander intervention.

Incidents of Staff Sexual Harassment

Only one faculty, staff member, or contractor reported that they had experienced sexual harassment during the 2015-2016 Academic Program Year. The incident was described as a

hostile conversation and was perpetrated by a colleague. The incident was not reported through formal Equal Employment Opportunity channels since the victim was able to tell his or her

colleague that the conversation was inappropriate and thus felt that the incident was sufficiently resolved.

Table 11. Would a Faculty or Staff Member Understand (Percent of Respondents)*		
	Yes	No
How a Midshipman should report sexual harassment	87	13.3
How a Midshipman should report sexual assault	87	13.3
How to provide advice and guidance if a Midshipman confided in you an incident of sexual assault	74.5	25.4
If the Academy provides adequate sexual assault prevention training to Midshipmen	72	28
If Midshipmen understand the concept of bystander intervention	62	38
If the Academy provides adequate support services to Midshipmen impacted by sexual assault and sexual harassment	62	38.1
*There were 61 respondents to this question.		

Conclusions

The response rate for the 2016 Faculty and Staff Survey was disappointing, with only 67 out of 285 employees participating. Unlike the SAGR Survey, the Faculty and Staff Survey is not weighted and the results of the Survey cannot be extrapolated to the entire employee roster. With less than half of faculty, staff and contractors participating, it is difficult to draw definitive conclusions from the results.

Nevertheless, the results appear to show that faculty and staff training is effective and that there is an understanding of Academy policies and procedures. Most importantly, almost 75 percent of faculty and staff said that they would know how to provide advice and guidance to a Midshipman who confided in them that they had experienced a sexual assault. Indeed, 25 percent of staff and faculty said that a Midshipman had reported an incident to them. However, given that there were only four official reports of sexual assault, which were all restricted, it is clear that faculty and staff are not familiar with their responsibility to report Midshipman sexual assaults up the chain of command. It is crucial that the faculty and staff report incidents of sexual assault so that victims can obtain proper counseling and support. Future training must focus on this responsibility to report.

As with the Midshipmen learning and living environment, Academy leadership must create a work climate of respect, trust, adherence to core values, and a culture that is intolerant of sexual harassment and sexual assault, those who commit it, and anyone who stands idly by while it occurs. The Academy feels that it is heading in the right direction with faculty and staff training and confidence, but there still is much work to do. The Academy is committed to eliminating sexual harassment and sexual assault for our employees.

Appendix A: Sexual Assault Prevention and Response (SAPR) Program Accomplishments

For Academic Program Year 2015-2016, the Academy took major steps in the prevention of sexual assault and sexual harassment. The Academy implemented numerous actions while modifying existing policies to meet the program's goals and objectives. Below are key actions that were implemented or modified to prevent sexual assault and sexual harassment.

Prevention Training

- Increased freshmen class indoctrination training from one hour to three hours of scenariobased sexual assault prevention and response training.
- Procured the online training program, EverFi, which has both sexual assault and alcohol awareness modules, and can be used by faculty and staff as well as Midshipmen.
- Provided targeted training to all academic departments, the Regiment and most of the contracted staff, specifically briefing statistics from the 2014 DMDC SAGR survey, describing intervention strategies and reviewing reporting procedures.
- Conducted more than 80 training and awareness events.
- Conducted a "Sea Year" test survey to enable anonymous Midshipman feedback regarding the Sea Year experience; the survey may or may not be continued in the future.
- Conducted "Prevention of Sexist Behavior" training for all faculty and staff members.
- Signed an agreement with the Ship Operators Cooperative Program for two deliverables: 1) an interactive computer based training; and 2) development of a best practices guide for the maritime industry.

Victim Advocacy

- Recruited and trained staff and faculty Victim Advocates to replace student advocates, to address concerns about peer reporting.
- Trained Emergency Medical Service personnel and Human Relations Officers in sexual assault prevention and response.
- Worked with MARAD to have a Civil Rights/Equal Employment Opportunity employee visit the Academy every other week while the Academy modifies the position description for its own diversity officer.
- Trained Safe Center Long Island (an off campus civilian resource provider) staff on Academy organizational structure and policies, enabling it to respond appropriately if contacted by an Academy Midshipman.
- Sent the Director of Public Safety to a "Trauma Informed Sexual Assault Investigation and Adjudication" week-long course so that he could learn how to work with traumatized sexual assault victims during an investigation.

System Accountability

• Revised the Superintendent Instruction on sexual assault to include dating violence, domestic violence and stalking response procedures in accordance with Clery Act requirements.

- Closed out the Academic Year 2015-2016 Plan of Action and initiated the Academic Year 2016-2017 Plan of Action.
- Created an Assistant SARC position and advertised the job for fill.
- Hired a Navy Reserve Officer on active duty orders to augment the SAPR Office staff, particularly to assist with Midshipmen Sea Year preparation and their reintegration on return to campus.
- MARAD established a Shipboard Climate Compliance Team to evaluate maritime industry company policies and determine Sea Year Eligibility (cleared to have Midshipmen back aboard their vessels).
- Installed 14 new emergency call boxes; the call boxes were placed in all elevators, in the Eldridge Pool area and O'Hara Hall (gymnasium).
- Purchased and made preparations to install 77 surveillance cameras, one for each floor in the student dormitories.
- Facilitated audit of Department of Transportation Inspector General to evaluate the Academy's progress on completing its Plan of Action.
- DOT "stood down" the Midshipman Sea Year experience and it remain suspended on commercial vessels pending improvement in the living and working climate in the commercial shipping industry.
- Presented the SAPR Program to Middle States Commission on Higher Education accreditors and worked with MARAD leadership to address deficits for remediation.
- Held monthly teleconferences among senior staff at the Academy, MARAD and DOT to discuss the Academy's progress on the Sexual Assault and Sexual Harassment Prevention Action Plan.
- Continued monthly Sexual Assault Review Board comprised of senior Academy personnel with the goal of addressing systemic issues surrounding sexual assault prevention, and victim advocacy issues. The Board is chaired by the Superintendent or the Deputy Superintendent.
- Participated in quarterly Federal service academy teleconference with the intent to obtain and share valuable information in the campaign against sexual assault.

Awareness

- Academy representatives attended MARAD "Call To Action," a government/maritime industry summit on hazing, bullying, coercion, sexual assault and sexual harassment aboard commercial vessels.
- Developed a comprehensive program for Sexual Assault Awareness Month, featuring guest speakers, seminars, and showing of the movie *The Invisible War* with panel discussion afterward.
- Allowed students to wear jeans in lieu of uniforms to the evening meal to promote "Denim Day," a world-wide awareness campaign that debunks myths about rape.
- Printed and posted fliers with phone numbers and sexual assault response information in all dormitories.
- SARC requested by name to meet with the White House Council on Women and Girls to provide advice and guidance to assist in the nation's effort to prevent sexual assault on college campuses.

Appendix B: Excerpt from the Duncan Hunter National Defense Authorization Act for Fiscal Year 2009 (P.L. 110-417)

SEC. 3507. ACTIONS TO ADDRESS SEXUAL HARASSMENT AND VIOLENCE AT THE UNITED STATES MERCHANT MARINE ACADEMY.

(a) REQUIRED POLICY.—The Secretary of Transportation shall direct the Superintendent of the United States Merchant Marine Academy to prescribe a policy on sexual harassment and sexual violence applicable to the cadets and other personnel at the Academy.

(b) MATTERS TO BE SPECIFIED IN POLICY.—The policy on sexual harassment and sexual violence prescribed under this section shall include—

(1) a program to promote awareness of the incidence of rape, acquaintance rape, and other sexual offenses of a criminal nature that involve cadets or other Academy personnel;

(2) procedures that a cadet should follow in the case of an occurrence of sexual harassment or sexual violence, including—

(A) a specification of the person or persons to whom an alleged occurrence of sexual harassment or sexual violence should be reported by a cadet and the options for confidential reporting;

(B) a specification of any other person whom the victim should contact; and

(C) procedures on the preservation of evidence potentially necessary for proof of criminal sexual assault;

(3) a procedure for disciplinary action in cases of alleged criminal sexual assault involving a cadet or other Academy personnel;

(4) any other sanction authorized to be imposed in a substantiated case of sexual harassment or sexual violence involving a cadet or other Academy personnel in rape, acquaintance rape, or any other criminal sexual offense, whether forcibly or non-forcible; and

(5) required training on the policy for all cadets and other Academy personnel, including the specified training required for personnel who process allegations of sexual harassment or sexual violence involving Academy personnel.

(c) ANNUAL ASSESSMENT.---

(1) The Secretary shall direct the Superintendent to conduct an assessment at the Academy during each Academy program year, to be administered by the Department of Transportation, to determine the effectiveness of the policies, training, and procedures of the Academy with respect to sexual harassment and sexual violence involving Academy personnel.

(2) For the assessment at the Academy under paragraph (1) with respect to an Academy program year that begins in an odd-numbered calendar year, the Superintendent shall conduct a survey, to be administered by the Department, of Academy personnel—

(A) to measure—

(i) the incidence, during that program year, of sexual harassment and sexual violence events, on or off the Academy reservation, that have been reported to officials of the Academy; and (ii) the incidence, during that program year, of sexual harassment and sexual violence events, on or off the Academy reservation, that have not been reported to officials of the Academy; and

(B) to assess the perceptions of Academy personnel of-

(i) the policies, training, and procedures on sexual harassment and sexual violence involving Academy personnel;

(ii) the enforcement of such policies;

(iii) the incidence of sexual harassment and sexual violence involving Academy personnel; and

(iv) any other issues relating to sexual harassment and sexual violence involving Academy personnel.

(d) ANNUAL REPORT.-

(1) The Secretary shall direct the Superintendent of the Academy to submit to the Secretary a report on sexual harassment and sexual violence involving cadets or other personnel at the Academy for each Academy program year.

(2) Each report under paragraph (1) shall include, for the Academy program year covered by the report, the following:

(A) The number of sexual assaults, rapes, and other sexual offenses involving cadets or other Academy personnel that have been reported to Academy officials during the program year and, of those reported cases, the number that have been substantiated.

(B) The policies, procedures, and processes implemented by the Superintendent and the leadership of the Academy in response to sexual harassment and sexual violence involving cadets or other Academy personnel during the program year.(C) A plan for the actions that are to be taken in the following Academy program year regarding prevention of and response to sexual harassment and sexual violence involving cadets or other Academy personnel.

(3) Each report under paragraph (1) for an Academy program year that begins in an oddnumbered calendar year shall include the results of the survey conducted in that program year under subsection (c) (2).

(4) (A) The Superintendent shall transmit to the Secretary, and to the Board of Visitors of the Academy, each report received by the Superintendent under this subsection, together with the Superintendent's comments on the report.
(B) The Secretary shall transmit each such report, together with the Secretary's comments on the report, to the Senate Committee on Commerce, Science, and Transportation and the House of Representatives Committee on Transportation and Infrastructure.

Appendix C: Sexual Harassment and Sexual Assault Prevention Action Plan

Intimate Partner Violence, Sexual Harassment, and Sexual Assault Prevention Action Plan

Reports	Responsible	Status	Target	Complete	Amended
Submit Interim Report to Congress	Deputy Superintendent,		12/16	100%	
	SARC				
Final Report to	SARC, Deputy	Sent to MARAD	4/17	90%	
Congress	Superintendent	for staffing			
DMDC set up for	Lead:		3/17	100%	
2016-2017 student	Commandant				
and staff focus	SARC				
groups					
Clery Report and	DPS		10/16	100%	
Annual Security	СОМ				
report for DOE	SARC				
Climate	Responsible	Status	Target	Complete	Amended
Brief trending best	SARC,	Provide	6/15/17	50%	
practices to target	Civil Rights	information and			
leaders at the		training though			
Academy:		webinars			
SMC					
 DSMC Level 					
 Academy 					
Dept. Heads					
Conduct a 2016-	Civil Rights	Survey	6/17	75%	
2017 organizational		complete;			
climate assessment		waiting for			
for faculty and staff		results			
and establish					
climate working					
groups to evaluate					
results					

Academic Year 2016-2017

Provide awareness of unwanted sexual attention and sexist behaviors	Civil Rights	Complete	6/17	100%	
Confer with other federal service academies and universities to obtain and share best practices in prevention and response strategies	Superintendent, Commandant, Dean, Professional Development and Career Services (PDCS), SARC	Sharp Summit- West point- 9/16 Regular calls to the other Federal Service Academies, Part of the LI Title IX working group with other colleges and universities on Long Island	6/17	100%	
Domestic Violence Awareness Month Stalking Awareness Month Dating Violence Awareness Month	SARC, HRO's, Student Activities Director, Patten, Athletics, Commandant, Dean	SAPR boards updated in each company, ribbons distributed, Silent witness project, Escalation Video	10/16 1/17 2/17	100%	
Sexual Assault Awareness Month	SARC, Superintendent, HRO's, Student Activities Director, Commandant, Dean, Deputy Superintendent, Patten	SAAM agenda is set	4/17	100%	

Set up discussion groups with Superintendent, Deputy Superintendent, Faculty, Regimental Staff and Midshipmen re: campus climate	HRC, Commandant, Dean, Deputy Superintendent	 -Commandant weekly meetings with MN. -Superintendent meets with small groups of students on a weekly or biweekly basis -Dean is working on setting up meetings with faculty and staff 	6/17	100%	
Appoint Human Relations Officers for a yearlong commitment	Commandant, SARC	April 2017	4/17	100%	
Provide focused training to Company Officers	Commandant	Dates Include: 9/16-St. Johns 9/20-Stony Brook 9/21-Stony Brook 9/22-Stony Brook 9/23-Stony Brook	6/17	100%	

6456	5 5 1	C / 4 7	E 00/	
,		6/1/	50%	
,				
Civil Rights	staff in January			
Responsible	Status	Target	Complete	Amended
Commandant,		7/16	100%	
SARC				
Commandant,	In progress		10%	
Deputy				
Superintendent				
Ethics Director,	Developing plan	6/20/16	50%	This will
Commandant's	for next year			continue to
Dept., Dean	with			be
	Commandants			developed
	Department.			and
				integrated
	Have attempted			into 2016-
	to work with			2017 training
	ethics, no			0
	-			
AD, SARC	· ·	6/17	75%	
,				
	Commandant, SARC Commandant, Deputy Superintendent Ethics Director, Commandant's	Dean, Civil Rightsfor faculty and staff in JanuaryResponsibleStatusCommandant, SARCIn grogressCommandant, Deputy SuperintendentIn progressEthics Director, Commandant's Dept., DeanDeveloping plan for next year with Commandants Department.Have attempted to work with ethics, no response.Have attempted to work with	Dean, Civil Rightsfor faculty and staff in JanuaryResponsibleStatusTargetCommandant, SARC7/16Commandant, Deputy SuperintendentIn progressEthics Director, Commandant's Dept., DeanDeveloping plan for next year with Commandants Department.Have attempted to work with ethics, no response.Have attempted to work with	Dean, Civil Rightsfor faculty and staff in JanuaryinininResponsibleStatusTargetCompleteCommandant, SARCIn7/16100%Commandant, Deputy SuperintendentIn progress10%Ethics Director, Commandant's Dept., DeanDeveloping plan for next year with Commandants Department.6/20/1650%Have attempted to work with ethics, no response.Have attempted to work with ethics, no response.InIn

Training effectiveness DMDC results	SARC, DMDC	DMDC Focus Group Results	6/20/16	100%	
Conduct training at all levels to brief changes to SI on Sexual Assault.	SARC, Deputy Superintendent, Counsel	SI revision was completed 5/16. -Briefing for all students in September and October, December, January Faculty and staff briefing scheduled for 4/3; need to schedule make up session	6/17	75%	
Provide two 6hr independent volunteer (different then mandated training) bystander intervention trainings for groups of 25 students.	SARC, SARB, Green Dot staff team	12/19/16; completed one session	6/17	50%	
Provide alcohol awareness education and partner with other service academies and universities to enhance alcohol awareness efforts.	Lead: Commandant	Training lead by Patten in small groups (by company by class) for 1, 2, 3 class. Plebes will receive Alcohol. edu in January	6/17	100%	

Address midshipmen fears that punishment for an offense will be worse than reporting an assault.	Commandant, Dean	-Updating and briefing on new Midshipmen regulations -Collateral misconduct clause	6/16	99%	Misconduct clause completed; need to continue training
Provide prevention education re: topics of sexual assault, sexual harassment, dating violence and stalking to each class in small groups of 20-25 students. Plebe Candidates (indoc) 3 rd class 2 nd class 1 st class	SARC, Civil Rights, Naval Science	SAPR training, Reg. leadership and development training, Naval science training	6/17	100%	
Provide training (identification of incidents, intervention strategies, and reporting procedures) to faculty in small groups by academic department	SARC		6/17	0%	

Response	Responsible	Status	Target	Complete	Amended
Engage returning	PDCS,	11/7-1 st sea year	11/16	90%	
Sea Year	Commandant,	reintegration			
midshipman and	Dean, SARC	with Homefront			
reintegrate into		foundation.			
Academy life and					
professional		12/3-2 nd			
environment		reintegration for			
		those returning			
		late.			
		Need SOP			
Conduct sea year	PDCS, SARC	7/25/16-	6/17	75%	
brief/training with		10/17/16			
emphasis on					
reporting avenues		11/14/16-			
and bystander		2/21/17			
intervention					
Engage with the	Shipboard	Ship Operations	6/20/17	100%	
industry to solicit	Climate	Cooperative			
ideas and make	Compliance	Program			
recommendations	Team (SCCT)	developed Best			
for additional		Practices Guide;			
training or policy		release is in May			
changes		2017			
Select and train	SARC	One VA has left	6/20/17	75%	Carry Over
faculty and staff		the academy.			
Victim Advocates		Another person			
(VA)		has been			
		identified and is			
		in training. All			
		VA's are			
		completing			
		training this year			
		through OVC.			

Identify and train Academy investigators of IPV	SARB, DPS	- Head of DPS was trained the end of last year -One position is still vacant	6/20/17	50%	
Identify ongoing training for SARC, VA's and EMS	SARC, Patten		6/20/16	100%	
Train Campus Security Authorities (CSA) to achieve Clery compliance, train Responsible Employees	DPS, SARC	-We have Identified CSAs -CSA training provided on 4/3	6/17	100%	
Accountability	Responsible	Status	Target	Completed	Amended
Promote familiarity with investigatory process through training.	Lead: Commandant, SARC, DPS	Director of Public Safety completed training	6/20/17	100%	
Assessment	Responsible	Status	Target	Completed	Amended
Assess employee and student confidence in reporting systems though new or existing surveys	DMDC, Dep Sup, SARC	USMMA SASH staff and faculty survey 1/17 DMDC SAGR Focus group Survey 3/17	6/17	50%	
Assess effectiveness of student recreation programs (attendance, feedback, etc.)	Commandant	148 activities	6/17	75%	

Administrative	Responsible	Status	Target	Completed	Amended
Update SI 2013-02, Policy against Discrimination and	SAPR, Civil Rights, SARB		6/17	25%	
Harassment, Including Sexual Harassment, of Midshipmen					
Complete and submit Annual Security and Fire Safety Report	Dep. Sup	Completed and posted October 2016	10/16	100%	
Update DOE Clery Database	DPS Dep Sup.	Completed October 13 th 2015	10/16	100%	
Develop 2017-2018 Plan of Action	SARB		6/20/17	0%	
Close out 2016- 2017 Plan of Action	SARB		7/01/17	0%	

Updated 08 May 2017

Legend:

Green – action is 100% complete.

Yellow – action is being taken and the percentage of completion is between 0 and 100

Red – no action has yet been taken

Appendix D: 2014 Service Academy Gender Relations Survey

RCS: DD-P&R(AR) 2198 Exp: 3/28/2018



2016 Service Academy Gender Relations Survey



Department of Defense Research, Surveys, and Statistics Center (RSSC)

PRIVACY ADVISORY

This survey is anonymous, does not collect or use personally identifiable information, and responses are not retrievable by personal identifier. In order to better protect your privacy, do not include information that may identify you when completing write-in responses. The purpose of this survey is to solicit information to identify and assess gender issues and discrimination, among cadets/midshipmen at the Service Academies and to evaluate the effectiveness of each Service Academy's sexual assault/harassment policies, training, and procedures. Your responses will be aggregated and will provide senior Department of Defense officials (for the Department of Homeland Security, or Department of Transportation officials, those survey results will be aggregated separately) a benchmark to track reported sexual assault/harassment trends over time. These aggregated results will also be reported to Congress. Completing this survey is voluntary. There will be no attempt to trace responses back to the respondent. There is no penalty for not responding or skipping questions; however, maximum participation is encouraged so that the data will be complete and representative.

Statement of Risk: The data collection procedures are not expected to involve any risk or discomfort to you. The only risk to you is accidental or unintentional disclosure of any identifying data you provide. However, DMDC has a number of policies and procedures to ensure that survey data are kept anonymous and protected, to the extent provided by law. If you have any questions about this survey, please contact <u>SA-Survey@mail.mil</u>.

Authority to Survey: The John Warner National Defense Authorization Act for Fiscal Year 2007, Section 532 requires annual assessments of gender-related issues at the Military Service Academies (10 USC 481). DoD Service Academies are surveyed per DoDI 6495.02, Sexual Assault Prevention and Response (SAPR) Program Procedures. Preparatory Schools are covered under 32 CFR Part 217. U.S. Coast Guard Academy is surveyed per U.S. Code 14, Section 1. U.S. Merchant Marine Academy is surveyed per Duncan Hunter National Defense Authorization Act for Fiscal Year 2009.

COMPLETION INSTRUCTIONS

- Please take your time and select answers you believe are most appropriate.
- Please PRINT where applicable. Do not make any marks outside of the response and write-in boxes.
- If you need more room for comments, use the back page or ask a survey proctor for a blank piece of paper.
- Place an "X" in the appropriate box or boxes.

RIGHT

WRONG





• To change an answer, completely black out the wrong answer and put an "X" in the correct box as shown below.

CORRECT ANSWER INCORRECT ANSWER



BACKGROUND INFORMATION

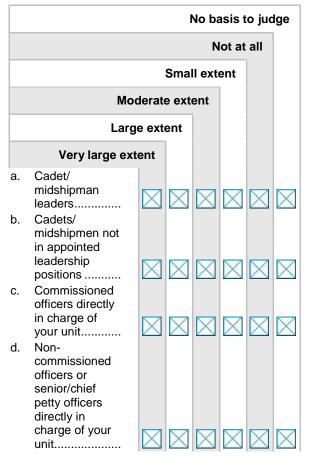
- Which Service Academy/Preparatory School do you attend?
 United States Military Academy
 - United States Military Academy Preparatory School
 - United States Naval Academy
 - United States Naval Academy Preparatory School
 - Vinited States Air Force Academy
 - United States Air Force Academy Preparatory School
 - Vinited States Coast Guard Academy
 - Vinited States Merchant Marine Academy
- 2. Are you...?
 - 🔀 Male
 - 🔀 Female
- 3. What is your Class year (the year you will graduate from the Academy)?
 - 2016
 - 2017
 - 2018
 - 2019
 - 2020 (Preparatory School only)

EDUCATION AND CULTURE

4. In your opinion, how effective was the education you received since June 2015 in actually reducing/preventing behaviors that might be seen as... Mark one answer for each item.

	Does not apply; I have not I	had ed	lucat	ion o	n the top		
		Not at	t all e	effect	ive		
	Slightly effective						
	Moderately	effect	ive				
	Very effec	ctive					
a.	Sexual harassment?		\ge		\boxtimes		

- b. Sexual assault?....
- 5. At your Academy, to what extent do you think the persons below make honest and reasonable efforts to stop sexual harassment and sexual assault? For example, do these persons lead by example, stress the importance of sexual harassment and sexual assault prevention, and encourage reporting? Mark one answer for each item.



	No basis to judge						lge
	Not at all						
			Sma	ll ext	ent		
	Мос	lerate	e ext	ent			
	Large	e exte	ent				
	Very large ext	ent					
e.	Academy senior leadership (for example, Superintendent, Commandant, Vice/Deputy						
f.	Commandant, Dean) Military/ uniformed		\boxtimes		\times		\boxtimes
g.	academic faculty		\times		\times		\boxtimes
h.	academic faculty Intercollegiate		\times		\times		\boxtimes
i.	(NCAA/Division I) coaches and trainers Intercollegiate (NCAA/Division		\boxtimes		\boxtimes		\boxtimes
i	I) officer representatives/ advisors Club team		\times	\boxtimes	\times		\boxtimes
j. k.	coaches and trainers Club team		\boxtimes		\boxtimes		\boxtimes
I.	officer representatives/ advisors Intramural		\times	\boxtimes	\times		\boxtimes
т. m.	coaches and trainers Intramural		\boxtimes		\boxtimes		\boxtimes
2	officer representatives/ advisors		\boxtimes		\boxtimes		\boxtimes
n.	Physical education instructors	\boxtimes	\times	\boxtimes	\times	\boxtimes	\times

GENDER-RELATED EXPERIENCES

In this section, you will be asked about several things that someone from your Academy might have done to you that were upsetting or offensive, and that happened <u>since June 2015</u>.

When the questions say "someone from your Academy," please include <u>any person</u> you have contact with as part of your **Academy life**. "Someone from your Academy" could be an officer or non-commissioned officer, fellow cadet or midshipman, civilian employee, or contractor. These persons can be Academy leadership, faculty, athletic department, or support services.

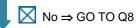
These things may have occurred on-duty or off-duty, oncampus or off-campus. Please include them as long as the person who did them to you was someone from **your Academy**.

- Since June 2015, did someone from your Academy repeatedly tell sexual "jokes" that made you uncomfortable, angry, or upset?
 Yes
 - No ⇒ GO TO Q7
- 6a. Did they <u>continue</u> this unwanted behavior <u>after</u> they knew that you or someone else wanted them to stop?
 - 🔀 Yes
 - Not applicable, they did not know I or someone else wanted them to stop
 - 🔀 No
- 6b. Do you think that this was ever severe enough that most cadets/midshipmen at your Academy would have been offended by these jokes if they had heard them? If you aren't sure, choose the best answer.

🔀 Yes

No No

 Since June 2015, did someone from your Academy embarrass, anger, or upset you by repeatedly suggesting that you do not act like a cadet/midshipman of your gender is supposed to? For example, by calling you a dyke or butch (if you are a woman), or by calling you a woman, a fag, or gay (if you are a man).



- 7a. Did they <u>continue</u> this unwanted behavior <u>after</u> they knew that you or someone else wanted them to stop?
 Yes
- Not applicable, they did not know I or someone else wanted them to stop \times No 7b. Do you think that this was ever severe enough that most cadets/midshipmen at your Academy would have been offended if someone had said these things to them? If you aren't sure, choose the best answer. X Yes \times No 8. Since June 2015, did someone from your Academy display, show, or send sexually explicit materials like pictures or videos that made you uncomfortable, angry, or upset? X Yes No ⇒ GO TO Q9 8a. Did they continue this unwanted behavior after they knew that you or someone else wanted them to stop? \times Yes Х Not applicable, they did not know I or someone else wanted them to stop \times No 8b. Do you think that this was ever severe enough that most cadets/midshipmen at your Academy would have been offended by seeing these sexually explicit materials? If you aren't sure, choose the best answer. \bowtie Yes \mathbf{X} No Since June 2015, did someone from your 9. Academy repeatedly tell you about their sexual activities or make sexual gestures/body movements (for example, thrusting their pelvis or grabbing their crotch) in a way that made you uncomfortable, angry, or upset? Yes No ⇒ GO TO Q10 9a. Did they continue this unwanted behavior after they knew that you or someone else wanted them to stop? \mathbf{X} Yes
 - Not applicable, they did not know I or someone else wanted them to stop

🔀 No

- 9b. Do you think that this was ever severe enough that <u>most cadets/midshipmen</u> at your Academy would have been <u>offended</u> by hearing about these sexual activities or by having someone make sexual gestures/body movements (for example, thrusting their pelvis or grabbing their crotch)? If you aren't sure, choose the best answer.
 - 🔀 Yes
 - 🔀 No
- 10. Since <u>June 2015</u>, did someone from your Academy repeatedly ask you questions about your sex life or sexual interests that made you uncomfortable, angry, or upset?

	\times	Yes
ļ	\times	$No \Rightarrow GO TO$

10a. Did they <u>continue</u> this unwanted behavior <u>after</u> they knew that you or someone else <u>wanted them to stop?</u>

Q11

🔀 Yes

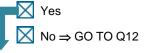
Not applicable, they did not know I or someone else wanted them to stop

- 🔀 No
- 10b. Do you think that this was ever severe enough that <u>most cadets/midshipmen</u> at your Academy would have been <u>offended</u> if they had been asked these questions? If you aren't sure, choose the best answer.

🔀 Yes

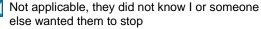
🔀 No

11. Since <u>June 2015</u>, did someone from your Academy make repeated sexual comments about your appearance or body that made you uncomfortable, angry, or upset?



11a. Did they <u>continue</u> this unwanted behavior <u>after</u> they knew that you or someone else wanted them to stop?



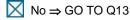




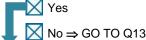
11b. Do you think that this was ever severe enough that <u>most cadets/midshipmen</u> at your Academy would have been <u>offended</u> if these remarks had been directed to them? If you aren't sure, choose the best answer.

- 🔀 No
- 12. Since <u>June 2015</u>, did someone from your Academy either <u>take or share</u> sexually suggestive pictures or videos of you when you did not want them to?

\times	Yes



12a. Did this make you uncomfortable, angry, or upset?



12b. Do you think that this was ever severe enough that <u>most cadets/midshipmen</u> at your Academy would have been <u>offended</u> if it happened to them? If you aren't sure, choose

the best answer.

🗙 Yes

🔀 No

13. Since <u>June 2015</u>, did someone from your Academy make <u>repeated</u> attempts to establish an <u>unwanted</u> romantic or sexual relationship with you? These could range from repeatedly asking you out to asking you for sex or a "hookup."



No \Rightarrow GO TO Q14

13a. Did these attempts make you uncomfortable, angry, or upset?



 $\boxed{}$ No ⇒ GO TO Q14

13b. Did they <u>continue</u> this unwanted behavior <u>after</u> they knew that you or someone else wanted them to stop?

🗙 Yes

Not applicable, they did not know I or someone else wanted them to stop

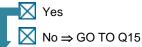
🔀 No

13c. Do you think that this was ever severe enough that <u>most cadets/midshipmen</u> at your Academy would have been <u>offended</u> by these unwanted attempts? If you aren't sure, choose the best answer.

🔀 Yes

🔀 No

14. Since June 2015, did someone from your Academy repeatedly touch you in a way that made you uncomfortable, angry, or upset? This could include almost any <u>unnecessary</u> physical contact including hugs, shoulder rubs, or touching your hair, but would not usually include handshakes or routine uniform adjustments.



- 14a. Did they <u>continue</u> this unwanted behavior <u>after</u> they knew that you or someone else wanted them to stop?
 - 🔀 Yes

Not applicable, they did not know I or someone else wanted them to stop

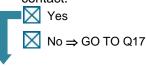


14b. Do you think that this was ever severe enough that <u>most cadets/midshipmen</u> at your Academy would have been <u>offended</u> by this unnecessary touching? If you aren't sure, choose the best answer.

🗙 Yes

🔀 No

15. Since June 2015, has someone from your Academy (permanent party, civilian faculty/staff, and/or cadets/midshipmen in leadership positions) made you feel as if you would get some benefit in exchange for doing something sexual? For example, they might hint that they would give you a good evaluation/fitness report, a better cadet/midshipman assignment, or better academic grade in exchange for doing something sexual. Something sexual could include talking about sex, undressing, sharing sexual pictures, or having some type of sexual contact.



16. What led you to believe that you would get a benefit if you agreed to do something sexual? *Mark "Yes" or "No" for each item*.

a. They told you that they would give you a reward or benefit for doing something sexual
b. They hinted that you would get a reward or benefit for doing something sexual. For example they reminded you about your evaluation/fitness report about the same

time that they expressed sexual interest



- c. Someone else told you they got benefits from this person by doing sexual things......
 Since lune 2015 has semeone from your
- 17. Since June 2015, has someone from your Academy (permanent party, civilian faculty/ staff, and/or cadets/midshipmen in leadership positions) made you feel like you would get <u>punished or treated unfairly at your Academy</u> if you did <u>not</u> do something sexual? For example, they hinted that they would give you a bad evaluation/fitness report, a bad grade, or treat you badly if you were not willing to do something sexual. This could include being unwilling to talk about sex, undress, share sexual pictures, or have some type of sexual contact.



No ⇒ GO TO Q19

- 18. What led you to believe that you would get <u>punished or treated unfairly</u> at your Academy if you did not do something sexual? *Mark "Yes"* or "No" for each item.
 - a. They told you that you would be punished or treated unfairly if you did not do something sexual.
 b. They hinted that you would be punished or treated unfairly if you did not do something sexual. For example, they reminded you about your evaluation/fitness report near the same time that they expressed sexual interest.
 c. Someone else told you they were punished or treated unfairly by this person for not doing something sexual.
- 19. Since <u>June 2015</u>, did you hear someone from your Academy say that someone of your gender is <u>not</u> as good as someone of the opposite gender as a future officer, or that someone of your gender should be prevented from becoming a future officer?

🗙 Yes

🔀 № ⇒ GO TO Q20

- 19a. Do you think their beliefs about someone of your gender ever <u>harmed or limited</u> your cadet/midshipman career? For example, did they hurt your evaluation/fitness report, affect your grades, or chances for leadership positions?
 - 🗙 Yes

🗙 Νο

20. Since <u>June 2015</u>, do you think someone from your Academy (permanent party, civilian faculty/staff, and/or cadets/midshipmen in leadership positions) mistreated, ignored, excluded, or insulted you because of your gender?

 \bowtie No \Rightarrow GO TO Q21

20a. Do you think this treatment ever harmed or limited your cadet/midshipman career? For example, did they hurt your evaluation/fitness report, or affect your grades, or chances for leadership positions?

Х	Yes
---	-----

🗙 No

If you answered "No" to EVERY question from Q6 through Q20 then \Rightarrow GO TO Q28.

- 21. Of the behaviors that you selected as happening to you, would you consider them to be ...? Mark "Yes" or "No" for each item.
 - Yes No a. A hostile work environment? For example, severe and pervasive unwelcome sexual advances, used language/behavior/jokes of a sexual nature, or offensive physical conduct
 - b. Quid pro quo? For example, someone implied preferential treatment in exchange for your sexual cooperation.....
 - c. Gender discrimination? For example, mistreated you because of your gender or exposed you to language/behaviors that conveyed offensive or condescending gender-based attitudes

22. Did the incidents you experienced since June 2015 involve... Mark one.

- The same people in all incidents?
- The same people in some incidents, but not all?
- Different people in each incident?
- Identity was unknown?

GENDER-RELATED SITUATION WITH THE GREATEST EFFECT

The following questions ask about the unwanted situation that had the greatest effect on you. Before you continue, please choose the one unwanted situation since June 2015 that you consider to be the worst or most serious.

23. Who was the person(s) in this situation who did this to you? Mark one answer for each item.

		Dor	Don't know		
			No		
		Yes			
a.	A fellow Academy student who was in a higher class year?	\boxtimes	\times	\boxtimes	
b.	A fellow Academy student who was in the same class year?	\boxtimes	\times	\boxtimes	
c.	A fellow Academy student who was in a lower class year?	\boxtimes	\times	\boxtimes	
d.	A fellow Academy student who was higher in the cadet/midshipman chain of command?	\square	\boxtimes	\square	
e.	A member of an intramural or club sports team at your Academy?	\boxtimes	\times	\boxtimes	
f.	A member of a varsity sports team at your Academy?	\boxtimes	\times	\boxtimes	
g.	Academy military/uniformed faculty or staff?	\boxtimes	\boxtimes	\boxtimes	
h.	Academy civilian faculty or staff?		\times	\boxtimes	
i.	A DoD/DHS/DOT person not affiliated with the Academy?	\boxtimes	\times	\boxtimes	
j.	A person not affiliated with DoD/ DHS/DOT?	\boxtimes	\times	\boxtimes	
k.	Unknown person?	\square	\times	\boxtimes	
I.	USMMA ONLY. A person affiliated with the maritime industry?	\square	\boxtimes	\boxtimes	
Di	d the person(s) do similar unwant	ed act	ions	5	

- 24. to others?
 - \mathbf{X} Yes
 - No
 - Don't Know
- 25. Did you discuss/report this situation with/to any authority or organization?
 - 🗙 Yes
 - $No \Rightarrow GO TO QUESTION 27$
- If you responded 'Yes,' to whom did you discuss/ report this situation? Please indicate position or title, not name (e.g., Cadet/midshipman commander, AOC/TAC/Company Officer, SARC, EO Officer, SHARP Officer).
- 26. What actions were taken in response to your discussing/reporting the incident? Mark "Yes" or "No" for each item.
 - a. The situation was corrected
 - b. Your situation was/is being investigated
 - c. You were kept informed of what actions were being taken.....

		Yes	No
d.	You were encouraged to let it go or tough it out	\boxtimes	\boxtimes
e.	Your situation was discounted or not taken seriously	\boxtimes	\boxtimes
f.	Disciplinary action was taken against you	\times	\times
g.	Disciplinary action was taken against the offender	\times	\boxtimes
h.	Administrative action (e.g., non-judicial punishment) was taken against you	\times	\boxtimes
i.	Administrative action (e.g., non-judicial punishment) was taken against the offender	\boxtimes	
j.	You were ridiculed or scorned	\times	\times
k.	Some other action was taken	\times	\boxtimes
I.	You don't know what happened	\times	\times

GO TO QUESTION 28

27. What were your reasons for not discussing/ reporting this situation? *Mark* "Yes" or "No" for each item.

-		Yes	No
a.	You thought it was not important enough to report	\times	\boxtimes
b.	You did not know how to report	\times	\boxtimes
c.	You felt uncomfortable making a report	\times	\boxtimes
d.	You took care of the problem yourself by avoiding the person who harassed you	\boxtimes	\boxtimes
e.	You took care of the problem yourself by <u>confronting</u> the person who harassed you	\times	\boxtimes
f.	You took care of the problem yourself by <u>forgetting</u> about it and moving on	\times	\boxtimes
g.	You did not think anything would be done	\times	\boxtimes
h.	You thought reporting would take too much time and effort	\times	\boxtimes
i.	You thought you would be labeled a troublemaker	\times	\boxtimes
j.	You thought your evaluations or chances for leadership positions would suffer	\times	\boxtimes
k.	You did not want people talking or gossiping about you	\times	\boxtimes
I.	You thought it would hurt your reputation and standing	\times	\boxtimes
m.	You did not want to hurt the career of the person(s) who did it	\times	\boxtimes
n.	You did not want to bring undue attention or discredit on the Academy	\times	\boxtimes

UNWANTED SEXUAL CONTACT

28. Please read the following special instructions before continuing the survey.

Questions in this next section ask about unwanted sexual experiences of an abusive, humiliating, or sexual nature. These types of unwanted experiences may vary in severity. Some of them could be viewed as an assault. Others could be viewed as hazing or some other type of unwanted experience.

They can happen to both women and men.

Please include experiences even if you or others had been drinking alcohol, using drugs, or were intoxicated.

The following questions will ask you about situations that happened AFTER June 2015. You will have an opportunity to describe experiences that happened BEFORE June 2015 later in the survey.

<u>Since June 2015</u>, have you experienced any of the following intentional sexual contacts that <u>were</u> against your will or which occurred when you did not or could not consent in which someone... *Mark* "Yes" or "No" for each item.

a.	Sexually touched you (for example, intentional touching of genitalia, buttocks,		
	[breasts if you are a woman]), or made you sexually touch them?	\times	\boxtimes
b.	<u>Attempted</u> to make you have sexual intercourse, but was not successful?	\times	\boxtimes
c.	Made you have sexual intercourse?	\times	\boxtimes
d.	<u>Attempted</u> to make you perform or receive oral sex, anal sex, or penetration by a finger or object, but was not successful?	\times	\boxtimes
e.	<u>Made you</u> perform or receive oral sex, anal sex, or penetration by a finger or object?	\times	\boxtimes

If you answered "No" to Q28a through 28e then \Rightarrow GO TO Q72.

29. Please give your best estimate of how many <u>different times</u> (on how many <u>separate</u> <u>occasions</u>) since <u>June 2015</u>, you had these unwanted experiences?

Times

30. Were all these events done by the same person? *Mark one*.

Does not apply, I had one event

🗙 Yes

🔀 No, more than one person

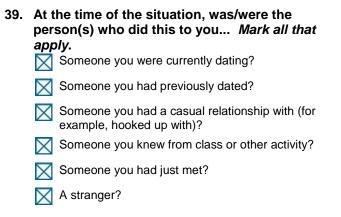
🔀 Not sure

Yes No

31.	Was this unwanted experience (or any experiences like this if you had more tha abusive or humiliating? <i>Mark one.</i> Yes No No Not sure	n one)	Not sure No Sec. You did not have time to react
	Would you describe this unwanted exper as <u>hazing</u> (hazing refers to so-called initi or rites of passage in which individuals a subjected to physical or psychological h achieve status or be included in an organization)? <i>Mark one</i> . Yes No	ations ire arm to	 GENDER-RELATED EXPERIENCES WITH GREATEST EFFECT The following questions ask about the unwanted situation that had the greatest effect on you since June 2015. Before you continue, please choose the one unwanted situation since June 2015 that you consider to be the worst or most serious. Which of the following experiences happened during the situation you chose as the worst or most serious? Mark "Yes" or "No" for each
33.	Would you describe this unwanted exper as <u>bullying</u> (bullying refers to acts of aggression intended to single out individ from their fellow cadets/midshipmen or t exclude them from an organization)? Ma one. Yes No	luals o	 <i>item.</i> a. Sexually touched you (for example, intentional touching of genitalia, buttocks, [breasts if you are a woman]), or made you sexually touch them? b. Attempted to make you have sexual intercourse, but was not successful? c. Made you have sexual intercourse?
34.	 Did the person(s) who did this to you "Yes" or "No" for each item. a. Use physical force or threats to make you comply (for example, physically injure you)? b. Threaten to harm you physically (or someone else)? c. Threaten or coerce you (or someone else) in some other way such as by using their position of authority, spreading lies about you, or getting you in trouble with authorities? 	Mark Yes No	 d. <u>Attempted</u> to make you perform or receive oral sex, anal sex, or penetration by a finger or object, but was not successful? e. <u>Made you</u> perform or receive oral sex, anal sex, or penetration by a finger or object? Please continue to focus on this worst or most serious situation in the questions that follow. 37. How many people did this to you? Mark one. One person More than one person Not sure 38. Was/Were this person(s) Mark one. A man? A woman? A mix of men and women?
35.	Did the person(s) do this when Mark of answer for each item.	one	Not sure?
		Not sure	

Х

			No
		Yes	
a.	You were so drunk, high, or drugged that you could not understand what was happening or could not show		
h	them that you were unwilling You were passed out, asleep, or		
υ.	unconscious	\square	\times



40. At the time of the situation, was/were the person(s) who did this to you... *Mark one answer for each item*.

		Dor	n't kn	ow
			No	
		Yes		
a.	A fellow Academy student who was in a higher class year?	\boxtimes	\times	\boxtimes
b.	A fellow Academy student who was in the same class year?	\square	\times	\boxtimes
c.	A fellow Academy student who was in a lower class year?	\boxtimes	\boxtimes	\boxtimes
d.	A fellow Academy student who was higher in the cadet/midshipman chain of command?	\square	\boxtimes	\boxtimes
e.	A member of an intramural or club sports team at your Academy?	\square	\times	\boxtimes
f.	A member of a varsity sports team at your Academy?	\square	\times	\boxtimes
g.	Academy military/uniformed faculty or staff?	\boxtimes	\times	\boxtimes
h. i.	Academy civilian faculty or staff? A DoD/DHS/DOT person not affiliated	\square	\times	\boxtimes
	with the Academy?		\times	\boxtimes
j.	A person not affiliated with DoD/ DHS/DOT?		\times	
k. I.	Unknown person? USMMA ONLY. A person affiliated		\times	
	with the maritime industry?	\boxtimes	\times	\mathbf{X}
Di	d the unwanted situation occur	Mark	one	

41. Did the unwanted situation occur... *Mark one answer for each item*. If you have not been to these locations since June 2015 please mark "Not applicable."

	1	Not ap	plica	ble
			No	
		Yes		
a.	On Academy grounds in dormitory/living area?	\boxtimes	\boxtimes	
b.	On Academy grounds not in dormitory/living area?	\square	\boxtimes	
c.	Off Academy grounds at a social event (for example, a party)?	\square	\boxtimes	\boxtimes

		No	ot ap	plica
		No		No
		١	(es	
ł.	Off Academy grounds at an Academy sponsored event (for example, a sports team trip, conference, club event, or training)?		\square	\times
•	Off Academy grounds at the home of a sponsor or alumnus?	a	\square	\times
	Off Academy grounds at the home of a faculty or staff member?		\boxtimes	\times
	Some other location off Academy grounds?			\times

42. When did the situation occur? *Mark* "Yes" or "No" for each item.

	a.	During normal duty hours	\times	\boxtimes			
	b.	After duty hours not on a weekend or holiday	\times	\boxtimes			
	c.	After duty hours on a weekend or holiday	\times	\boxtimes			
	d.	On leave	\times	\times			
	e.	During summer experience/training/sea duty	\times	\boxtimes			
	f.	On exchange to another Academy	\times	\boxtimes			
	g.	USMMA ONLY. During maritime duty	\times	\boxtimes			
Would you describe this situation as Mark "Yes" or "No" for each item.							
			Yes	No			
	a.	Hazing? Hazing refers to so-called initiations or rites of passage in which individuals are subjected to physical or psychological harm to achieve status or be included in an organization.					

b. **Bullying?** Bullying refers to acts of aggression intended to single out individuals from their fellow cadets/midshipmen or to exclude them from an organization.

43.

- 44. Did the person(s) who did this... Mark "Yes" or "No" for each item.
 - a. Sexually harass you <u>before</u> this situation?.
 - b. Stalk you <u>before</u> this situation?c. Sexually assault you (that is, sexually
 - touched you, attempted sex, or completed sex) <u>before</u> this situation?
 - d. Sexually harass you after this situation?
 - e. Stalk you after this situation?
 - f. Sexually assault you (that is, sexually touched you, attempted sex, or completed sex) <u>after</u> this situation?

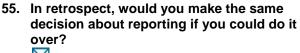
Yes No

 45. At the time of this unwanted situation had you been drinking alcohol? ☑ Yes ☑ No ☑ Not sure 	 DoD provides two ways in which to report a sexual assault: <u>A Restricted</u> report of sexual assault allows the sexual assault victim to make a confidential report, to certain individuals, and to receive medical treatment and counseling without starting an official investigation of the assault and without notifying the command of that the victim was sexually assaulted. <u>An Unrestricted</u> report allows the sexual assault victim to
 46. Just prior to this unwanted situation Mark one answer for each item. a. Did the person(s) who did this to you buy or give you alcohol to drink? b. Do you think that you might have been given a drug without your knowledge or consent? If you responded 'Yes,' to 'Do you think that you might have been given a drug without your knowledge or consent?' please indicate why you believed this happened. Do not include any information that would identify yourself or others. 	 receive the same level of support services as a victim who elects the restricted reporting option, but unlike a restricted report, command is notified of the sexual assault of the victim, and an official investigation is <u>undertaken for purposes of holding the alleged offender accountable.</u> 50. Did you officially report that you were a victim of a sexual assault? This could have been either a restricted or unrestricted report. Yes No ⇒ GO TO 54 51. Did you initially make a Mark one.
47. At the time of this unwanted situation, had the	Restricted report? \Rightarrow GO TO Q52 Unrestricted report? \Rightarrow GO TO Q53 Unsure what type of report I initially made? \Rightarrow GO TO Q53
 person(s) who did it been drinking alcohol? Yes No ∑ Do not know 48. At the time of this unwanted situation Mark 	 52. Did your restricted report remain restricted? Yes. No, I converted it to restricted No, an independent investigation occurred (for example, someone you talked to about it notified your chain of example, and then initiated entimetering)
 "Yes" or "No" for each item. a. Was there anyone else present who stepped in to help you? b. Was there someone else present who could have stepped in to help you, but did not? 	 chain of command and they initiated an investigation). 53. What were your reasons for reporting the situation? Mark all that apply. Someone else made you report it or reported it themselves To stop the person(s) from hurting you again To stop the person(s) from hurting others
 49. After this unwanted situation Mark "Yes" or "No" for each item. a. Did you consider requesting a transfer to another company/squadron? b. Did you think about leaving your Academy? c. Did your academic performance suffer? d. Did you take time off (for example, sick in quarters, leave of absence) because of the situation? e. Did the situation damage your personal relationships, for example with a person you were dating or a friend? 	 It was your civic/military duty to report it To punish the person(s) who did it To discourage other potential offenders To get medical assistance To get mental health assistance To stop rumors Someone you told encouraged you to report Raise awareness that it occurs at the Academy Other

If you responded "Other," please specify. Do not include any information that would identify yourself or others.

If you officially reported your sexual assault (Q50), then continue to Q55. Otherwise \Rightarrow GO TO Q54

- 54. What were your reasons for not reporting the situation to a military authority? *Mark all that apply*.
 - You thought it was not serious enough to report
 - You took care of the problem yourself by avoiding the person who assaulted you
 - You took care of the problem yourself by confronting the person who assaulted you
 - You took care of the problem yourself by forgetting about it and moving on
 - X You did not want more people to know
 - You felt uncomfortable making a report
 - You thought reporting would take too much time and effort
 - You did not want people talking or gossiping about you
 - You felt shame/embarrassment
 - 🗙 Other
- If you responded "Other," please specify all other reasons. Do not include any information that would identify yourself or others.



- 🔀 Yes
- 🔀 No

If you officially reported your sexual assault (Q50), then continue to Q56. Otherwise \Rightarrow GO TO Q72

OUTCOMES ASSOCIATED WITH REPORTING

Please read the following special instructions before continuing the survey.

Questions in this next section ask about unwanted experiences associated with reporting sexual assault. DoD policies specifically prohibit retaliation. Retaliation, as defined by the Department, includes two distinct types of actions:

1) ostracism and such acts of maltreatment, as designated by the Secretary of the Military Department, committed by peers of a member of the Armed Forces or by concerned other persons because the member reported a criminal offense.

2) taking or threatening to take an adverse personnel action, or withholding or threatening to withhold a favorable personnel action, with respect to a member of the Armed Forces because the member reported a criminal offense.

The following questions will ask you about situations that happened AFTER June 2015.

- 56. <u>Ostracism</u> as a form of retaliation described in the first type of retaliation above can include <u>any of</u> the following actions:
 - Made insulting or disrespectful remarks or made jokes at your expense—In <u>public</u> <u>because you reported a criminal offense, or</u> <u>intended to report a criminal offense.</u>
 - Excluded you or threatened to exclude you from social activities or interactions because you reported a criminal offense, or intended to report a criminal offense.
 - Ignored you or failed to speak to you (for example, gave you "the silent treatment") because you reported a criminal offense, or intended to report a criminal offense.
 - Some other negative action because you reported a criminal offense, or intended to report a criminal offense.

As a result of you reporting the sexual assault, have any of your cadet/midshipman peers (including those in your cadet/midshipman chain of command) or your leadership done any of the actions in the list above?

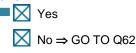


 \bowtie No ⇒ GO TO Q59

If you experienced any negative actions as a result of reporting that were not in the list above, please specify. Do not include any information that would identify yourself or others.

- 57. Did any of the individual(s) who took these actions know or suspect you made an official (unrestricted or restricted) sexual assault report?
 - 🔀 Yes
 - 🔀 No
 - Not sure
- 58. Why do you think the individual(s) took the actions you marked as happening to you? *Mark all that apply*.
 - 🔀 Not sure
 - They were trying to discourage you from moving forward with your report or discourage others from reporting
 - X They were trying to make you feel excluded
 - X They did not believe you
- 59. Maltreatment as a form of retaliation described above can include any of the following actions:
 - Made insulting or disrespectful remarks or made jokes at your expense—To you in private
 - Showed or threatened to show private images, photos, or videos of you to others
 - Bullied you or made intimidating remarks about the assault
 - Was physically violent with you or threatened to be physically violent
 - Damaged or threatened to damage your property
 - Some other negative action

As a result of you reporting the sexual assault, have any of your cadet/midshipman peers (including those in your cadet/midshipman chain of command) or your leadership done any of the actions in the list above?



- If you experienced any negative actions as a result of reporting that were not in the list above, please specify. Do not include any information that would identify yourself or others.
- 60. Did any of the individual(s) who took these actions know or suspect you made an official (unrestricted or restricted) sexual assault report?
 - 🔀 Yes
 - Νο
 - 🗙 Not sure

- 61. Why do you think the individual(s) took the actions you marked as happening to you? *Mark all that apply*.
 - Not sure
 - They were trying to discourage you from moving forward with your report or discourage others from reporting
 - X They were trying to abuse or humiliate you
 - They did not believe you

with, your report

None of the above

You were fearful for your physical safety

You suffered emotional distress or mental harm

You felt isolated from your company/squadron

Your private/personal relationships suffered

You considered leaving the Academy

- If you answered "No" to items Q56 and Q59, then \Rightarrow GO TO Q65. Otherwise, continue to Q62.
- 62. In response to your answers to questions 56 through 61, please indicate whom you believe took the actions. *Mark all that apply*.

		Don't know		
		No		
		Yes		
a.	A fellow Academy student who was in a higher class year?	\boxtimes	\times	
b.	A fellow Academy student who was in the same class year?	\square	\boxtimes	
C.	A fellow Academy student who was in a lower class year?	\square	\boxtimes	
d.	A fellow Academy student who was higher in the cadet/midshipman chain of command?		\boxtimes	[
e.	A member of an intramural or club sports team at your Academy?	\boxtimes	\boxtimes	
f.	A member of a varsity sports team at your Academy?	\square	\times	
g.	Academy military/uniformed faculty or staff?	\square	\times	
h. i.	Academy civilian faculty or staff?		\times	
	A DoD/DHS/DOT person not affiliated with the Academy?	\square	\times	
j.	A person not affiliated with DoD/ DHS/DOT?		\boxtimes	
k. I.	Unknown person? USMMA ONLY. A person affiliated with the maritime industry?	\boxtimes	\boxtimes	

- 64. Did any of the actions you marked involve social media (for example, Facebook, Twitter, Yik Yak)?
 - X Yes

 - 🗙 No
- 65. The second type of <u>retaliation</u> described above may include any of the following personnel actions done by a person in a position to take such actions:
 - Denied you or removed you from a leadership position
 - Denied you a training opportunity that could have led to a leadership position
 - Rated you lower than you deserved on a performance evaluation
 - Denied you an award or other form of recognition you were previously eligible to received
 - Assigned you new duties without doing the same to others
 - Assigned you to duties that do not match your current class year or position within the company/squadron
 - Made you perform additional duties that do not match your current class year or position within the company/squadron
 - Transferred you to a different company/squadron without your request or agreement
 - Ordered you to one or more mental health evaluations
 - Disciplined you or ordered other corrective action
 - Some other action that negatively affects, or could negatively affect, your position or career

As a result of you reporting the sexual assault, has your leadership (for example, cadet/ midshipman leadership, faculty member, coach, TAC Officer, AOC, Company Officer, Regimental Officer) either done or threatened to do any actions such as those in the list above?

🗙 Yes

 \bowtie No \Rightarrow GO TO Q69

If you experienced any negative actions as a result of reporting that were not in the list above, please specify. Do not include any information that would identify yourself or others.

66. Which type of leadership took the actions you marked as happening to you? *Mark all that apply*.

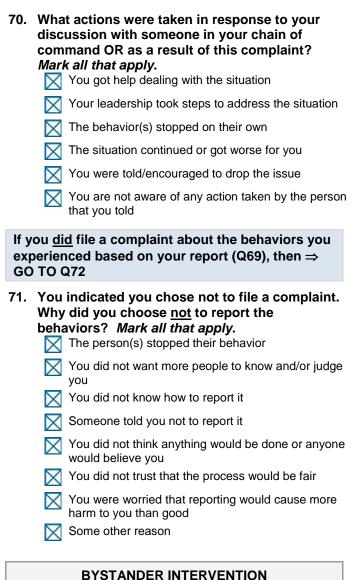
- 🔀 Cadet/midshipman leadership
- Academy permanent party leadership (for example, faculty member, coach, TAC Officer, AOC, Company Officer, Regimental Officer)
- 67. Do you have reason to believe that any of the leadership actions you experienced were only based on your report of sexual assault (that is, not based on your conduct or performance)?
 - No

 - 🔀 Not sure
- 68. Why do you think your leadership took the actions you marked as happening to you? *Mark all that apply*.
 - Not sure
 - They were trying to get back at you for making a report (unrestricted or restricted)
 - They were trying to discourage you from moving forward with your report
 - They were mad at you for causing a problem for them

If you answered "No" to items Q56, Q59, and Q65, then \Rightarrow GO TO Q72. Otherwise, continue to Q69.

- 69. Thinking about all of the negative reactions you experienced from Academy peers and/or leadership, did you... *Mark all that apply*.
 - Discuss these behaviors with your friends, family or fellow cadets/midshipmen?
 - Discuss these behaviors with a professional (for example, chaplain, counselor, Sexual Assault Response Coordinator [SARC], Special Victims' Counsel [SVC]/Victims' Legal Counsel [VLC])?
 - Discuss these behaviors with anyone up your chain of command (for example, TAC officer/NCO, AOC/AMT, Company Officer/SEL, Regimental Officer)?
 - File a complaint (for example, with the Inspector General, Military Equal Opportunity Office, Commandant/Commandant Office)?
 - None of the above actions

If you <u>did not</u> discuss the behaviors with someone in your chain of command or file a complaint (Q69) then \Rightarrow GO TO Q71



72. Since <u>June 2015</u> did you observe a situation where you believed sexual assault was occurring or about to occur?

🔀 Yes

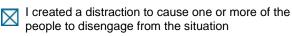
 \bigtriangledown No \Rightarrow GO TO QUESTION 74

73. Which one of the following actions best describes your response to the situation? *Mark one.*

I stepped in and separated the people involved in the situation

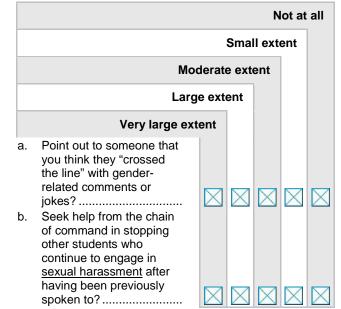
I asked the person who seemed to be at risk if they needed help

I confronted the person who appeared to be causing the situation



I asked others to step in as a group and diffuse the situation

- I told someone in a position of authority about the situation
- I considered intervening in the situation, but I could not safely take any action
- I decided to not take action
- 74. To what extent are <u>you</u> willing to... Mark one answer for each item.



75. If you were to experience sexual assault in the future, would you be likely to... *Mark one answer for each item*.

		Don't know		
		No		
		Yes		
a.	Trust the Academy to protect your privacy following the reported incident?	\square	\boxtimes	\boxtimes
b.	Trust the Academy to ensure your safety following the reported incident?.		\times	\boxtimes
c.	Trust the Academy to treat you with dignity and respect following the reported incident?		\boxtimes	

a.

b.

c.

d.

e.

f.

g.

h.

i.

j.

ACADEMY CULTURE

76. At your Academy, to what extent do you think... Mark one answer for each item.

	aual assault deter other tims from reporting aual sault? tential scrutiny by the dia makes victims less aly to come forward to oort sexual assault? tential negative reaction m Academy peers kes victims less likely report sexual assault? cople "cry rape" to avoid nishment or after king a regrettable cision? , holding a victim partly entual assault? ictim's reputation ects whether Academy ers believe he or she s assaulte?				
		Large	e ext	ent	
Мос	Very large extent Large extent Moderate extent Small extent <th c<="" th=""></th>				
Sma	l ext	ent			
Not at	all				
High-profile cases of sexual assault deter other victims from reporting sexual assault?					
	\boxtimes	\times	\boxtimes	\times	\boxtimes
Potential scrutiny by the media makes victims less likely to come forward to report sexual assault? Potential negative reaction					
makes victims less likely to report sexual assault? People "cry rape" to avoid		\boxtimes		\boxtimes	
making a regrettable decision?		\times		\times	\boxtimes
(i.e., holding a victim partly or entirely responsible for a sexual assault)?		\boxtimes		\boxtimes	
affects whether Academy peers believe he or she was assaulted? The other cadets/		\boxtimes		\boxtimes	
midshipmen watch out for each other to prevent sexual assault? Your cadet/midshipmen		\boxtimes		\boxtimes	
leaders enforce rules (such as rules against fraternization and drinking in the dormitory)?		\boxtimes		\boxtimes	
Your <u>commissioned</u> <u>officers</u> (AOCs, TACs, Company Officers) set good examples in their own behavior and talk?	\boxtimes	\boxtimes	\boxtimes	\boxtimes	\boxtimes
Your <u>non-commissioned</u> <u>officers</u> (AMTs, TAC NCOs, SELs) set good examples in their own behavior and talk?	\boxtimes	\boxtimes	\boxtimes	\times	

PRIOR EXPERIENCES

The questions so far have been about things that occurred in the past Academic Program Year (since June 2015). For the next question, please think about situations that happened <u>more than one year ago, BEFORE June 2015</u>. These are all experiences that you did not tell us about earlier in the survey.

These questions assess experiences of an abusive, humiliating, or sexual nature, and that occurred even though you did not want them and did not consent.

Please include an experience regardless of who did it to you or where it happened.

"Did not consent" means that you told or showed them that you were unwilling, that they used physical force or threats to make you do it, or that they did it to you when you were unconscious, asleep, or so high or drunk that you could not understand what was happening.

77. <u>Before June 2015</u>, had anyone... *Mark all that apply*.

	Yes, before entering the Academy						
	Yes, <u>since</u> entering the Academy						
	No, have not experience	ced					
a.	Sexually touched you (for example, intentional touching of genitalia, buttocks, [breasts if you are a woman]), or made you sexually touch them?		\times				
b.	<u>Attempted</u> to make you have sexual intercourse, but was not successful?	\boxtimes	\boxtimes	\boxtimes			
c.	Made you have sexual intercourse?	\boxtimes	\times	\boxtimes			
d. e.	Attempted to make you perform or receive oral sex, anal sex, or penetration by a finger or object, but was not successful? <u>Made you</u> perform or receive oral sex, anal sex, or penetration by a finger or object?			\boxtimes			

77. If you have comments or concerns that you were not able to express in answering this survey, please enter them in the space provided. Any comments you make on this questionnaire will be kept confidential, and no follow-up action will be taken in response to any specifics reported. Your feedback is useful and appreciated. Please do not include any identifying information (for example, names, addresses, company/squadron number, etc.)

Please print.

Attachment 1

Superintendent's Instruction 2012-08, Policy on Sexual Assault Prevention and Response, dated 30 July 2012

United States Merchant Marine Academy Kings Point, New York

20 May 2016

SUPERINTENDENT INSTRUCTION 2016-02

Subj: SEXUAL ASSAULT, DATING VIOLENCE, DOMESTIC VIOLENCE, STALKING, PREVENTION EDUCATION, AND RESPONSE POLICY

References: (a) 20 U.S.C §1681, et seq., Title IX of the Education Amendments of 1972 (as amended)
(b) 20 U.S.C. §1092 (f), The Jeanne Clery Disclosure of Campus Security Policy and Campus Statistics Act
(c) 20 U.S.C. §1232g, The Family Educational Rights and Privacy Act (FERPA)
(c) 42 U.S.C. §2000e, et seq., Title VII of the Civil Rights Act of 1964 (as amended)
(d) MAO 770-713-3, Prevention and Elimination of Harassment in the Workplace (e) and other federal, departmental, agency, or Academy policies governing sexual assault.

- 1. <u>Purpose:</u> To establish policy, assign responsibilities, and set procedures outlining the United States Merchant Marine Academy (Academy) policy on sexual assault, dating violence, domestic violence, stalking, prevention education, and response that involves Midshipmen and/or Academy personnel.
- <u>Applicability</u>: This policy applies to all Academy personnel, including Midshipmen, faculty, staff, and personnel of tenant agencies, whether federal employees, military personnel or contract employees.
- 3. <u>Supersedes:</u> Superintendent's Instruction 2012-08, "Policy on Sexual Assault Prevention and Response."

4. Policy:

- a) The Academy is deeply committed to fostering a safe campus where Midshipmen can thrive in an environment free of sexual assault, dating and domestic violence, and stalking. The Academy supports and nurtures a campus climate that allows Midshipmen, faculty, and staff to perform at their highest abilities while still being assured of their essential safety and well-being. Every member of the Academy community is responsible for fostering mutual respect and refraining from conduct that violates this policy. Sexual assault, dating violence, domestic violence, stalking and any other form of violence are unacceptable and will not be tolerated.
- b) The Academy will use training, education, and awareness to minimize sexual assault, dating and domestic violence, and stalking, to promote the sensitive and professional

handling of victims of sexual assault, to offer victim assistance and counseling, to hold those who commit sexual assault offenses accountable, to provide confidential avenues for reporting, and to reinforce a commitment to Academy values.

- c) This policy applies
 - i) Both on and off Academy grounds and during duty and non-duty hours.
 - ii) To working, living, and recreational environments (including both at the Academy, off the Academy grounds, and at sea).
- d) The Academy will treat all victims of sexual assault, dating and domestic violence, and stalking with dignity, fairness, and respect. A victim's rights include the following:
 - The right to be treated with fairness and respect for his or her dignity and privacy, and to be free from any suggestion that he or she is at fault when these crimes and violations are committed, or that he or she should have acted in a different manner to avoid such crimes;
 - ii) The right to receive immediate and effective medical and/or psychological care and attention, including long-term follow-up treatment, if eligible;
 - iii) The right to be reasonably protected from the accused offender, and to be free from retaliation by the Academy, the accused, and/or their friends, family and acquaintances; and,
 - iv) The right, if desired, to confidential or restricted reporting of the sexual assault incident.
- e) The Academy will approach every reported incident of sexual assault, dating and domestic violence, and stalking seriously by following proper guidelines. The information and circumstances of the allegations will be disclosed on a need-to-know basis only.

5. **Definitions:**

- a) Sexual assault is a crime of violence defined as intentional touching of a sexual nature against the will (by use of force, physical threat, or abuse of authority) or without the consent of the victim. The victim of sexual assault can be male or female and the perpetrator of the sexual assault can be of the same or opposite sex. Sexual assault includes, but is not limited to, the following:
 - i) Unwanted kissing, groping, fondling, or other more aggressive physical acts, such as rape, nonconsensual sodomy (oral or anal sex), or attempts to commit these acts;

- Sexual contact with someone whom you reasonably should have known was impaired and, thus unable to consent, due to the use of alcohol or drugs (including prescription medications);
- iii) Sexual contact with someone who is "passed out," sleeping, or otherwise incapacitated;
- iv) Sexual contact with someone who is unable to say "no" and/or change their mind due to the presence of coercion or intimidation; and
- v) Sexual contact with someone who is under the age of consent in the jurisdiction in which the sexual assault occurs.
- b) **Dating violence**, also known as relationship violence, is defined as controlling, abusive, behavior in a romantic and/or dating relationship. It can happen in straight or Lesbian, Gay, Bisexual, Transgender, Queer (LGBTQ) relationships. It can include verbal, emotional, physical, or sexual abuse, or any combination thereof.
- c) **Domestic violence** is defined as controlling, abusive behavior which involves violence and/or other abuse by one person against another in a domestic setting, such as in marriage or cohabitation. Domestic violence can take place in heterosexual or same-sex relationships, and sometimes also involves violence against the children in the family. Domestic violence can take a number of forms including physical, verbal, emotional, economic and sexual abuse, or any combination thereof.
- d) **Stalking** is a form of conduct directed at a specific person that would cause a reasonable person to feel fear. Stalking can occur in a dating relationship, friendship, or past relationship, or can be perpetrated by a stranger.
- e) **Consent** is an affirmative decision to engage in mutually agreed upon sexual activity and is given by clear words or actions. Consent may not be inferred from silence, passivity or lack of resistance alone. Consent to one form of sexual activity does not imply consent to other forms of sexual activity, and the existence of a current or previous dating or sexual relationship is not sufficient to constitute consent to additional sexual activity. Assent shall not constitute consent if it is given by a person who is unable to lawfully give his or her consent because of youth, disability, intoxication or other condition, or coercion or intimidation.

6. Procedures:

- a) Victims of sexual assault, dating or domestic violence, or stalking are strongly encouraged to report such assaults as soon as possible, whether the assault took place on or off campus. A victim has the option to make either a restricted or unrestricted report.
- b) Types of Reporting:

- Restricted Reporting: Restricted reporting allows Midshipmen who are i) victims of sexual assault, dating violence, domestic violence or stalking, on a confidential basis, to disclose the details of their assault to specifically identified individuals and receive medical treatment and counseling at a location of the victim's choice (on or off-campus), without triggering the official investigative process. Midshipmen who are assaulted and desire restricted reporting under this policy should report the assault to the Academy's Sexual Assault Response Coordinator (SARC), or to a Victim Advocate (VA) or an Academy Health Care Provider (HCP), each of whom must immediately forward the report to the SARC. VAs or Academy HCPs who fail to report assaults to the SARC will be held accountable for such failure. Midshipmen may also confidentially report the assault to the Academy's Chaplain. This policy on restricted reporting is in addition to the current protections afforded privileged communications with a chaplain and does not alter those protections. Restricted reports cannot be made to anyone other than those identified in this paragraph. Midshipmen who initially elect to make a restricted report can, at any time after their initial restricted report, decide to pursue unrestricted reporting, which will result in the initiation of criminal and administrative investigatory proceedings. Sexual Assault Forensic Exam evidence kits collected from victims on restricted reports can only be kept for the duration of their stay at the Academy.
- ii) **Unrestricted Reporting**: Unrestricted reporting allows Midshipmen who are victims of sexual assault, dating violence, domestic violence or stalking access to advocacy support, medical treatment, and counseling. In addition, an unrestricted report will result in the initiation of criminal and administrative investigations of their allegations. An unrestricted report can be made to the SARC, a VA, an Academy HCP, a Midshipman Human Relations Officer, Department of Public Safety, law enforcement, through the chain of command (including Company Officers and other Commandant's uniformed staff members), or to any trusted advisor, faculty, or staff member. A report of sexual assault made to anyone other than the SARC must immediately be forwarded to the SARC, who will have primary responsibility for handling the report, including notifying the appropriate law enforcement personnel and the Academy staff responsible for the administrative investigation. Details regarding the incident will be limited to only those personnel who have legitimate need to know. Use of the unrestricted reporting option is encouraged as it provides for immediate formal criminal and administrative investigations. It is the only option that can lead to holding offenders accountable) and preventing them from re-offending.
- c) Any Midshipman or other personnel who has been sexually assaulted or believes they may have been sexually assaulted should:
 - iii) Get away from the attacker immediately to a safe place.

- iv) Report the assault in one of the two ways described above in Paragraph 6(b).
- v) Preserve all evidence. Do not wash, comb, or clean any part of your body, and do not change clothes if possible.
- vi) Protect the crime scene: close and lock the door where the crime occurred.
- vii) Seek medical care as soon as possible. Even if there are no visible physical injuries, there may be risk of becoming pregnant or acquiring sexually transmitted diseases.
- viii) Agree to a sexual assault forensic examination to preserve evidence.
- d) Requirement to Report: Allegations of sexual assault, dating violence, domestic violence, and stalking received by any Academy Midshipman Officer, faculty member, staff member, contract employee, or other employee must be reported immediately to the SARC or to the VA on duty, who will take appropriate action pursuant to this policy. Individuals who fail to report such allegations will be held accountable.
- e) Academy Response in Cases of Imminent Danger: The Academy will ensure that a sexual assault victim's election between an unrestricted and restricted report is honored to the maximum extent possible. However, disclosure of confidential communications is authorized when there is imminent threat to the health or safety of the victim or another person.
- f) Disciplinary Action for the Accused in Unrestricted Reports of Sexual Assault: In addition to any criminal proceedings that may be instituted by Federal or local law enforcement authorities, the Academy may pursue an administrative investigation and disciplinary proceedings against an accused Midshipman pursuant to the Midshipman Regulations and/or Procedures for Superintendent's Disciplinary Hearing in the Case of Sexual Assault/Harassment. Other Academy personnel accused of sexual assault may be subject to investigation and discipline pursuant to the Maritime Administrative Order (MAO) 770-751, Disciplinary and Adverse Actions.

Throughout the disciplinary proceedings, the accused and the victim will have the following rights:

- The right to have access to an advisor of their choice. Participation of the advisor in any proceeding is governed by federal law and the Academy's administrative procedures;
- The right to a prompt response to any complaint and to have their complaint investigated and adjudicated in an impartial and thorough manner by individuals who receive annual training in conducting investigations of sexual violence;

- iii) The right to an investigation and disciplinary process conducted in a manner that recognizes the legal and policy requirements of due process and is not conducted by individuals with a conflict of interest;
- iv) The right to have a disciplinary process run concurrently with a criminal justice investigation and proceeding, except for temporary delays as requested by external municipal entities while law enforcement gathers evidence. Temporary delays should not last more 10 days except when law enforcement specifically requests and justifies a longer delay;
- v) The right to exclude prior sexual history or past mental health history from admittance in Phase I (determination stage) of the disciplinary process. Past sexual violence findings may be admissible in Phase II (sanction stage) of the disciplinary process;
- vi) The right to make an impact statement during the point of the proceeding where the decision maker is deliberating on appropriate sanctions;
- vii) The right to simultaneous (among the parties) written or electronic notification of the outcome of a conduct proceeding, including the sanction(s), if any; and
- viii) The right to know the sanction(s), if any, imposed on the accused based upon the outcome of the disciplinary proceeding and the reason for the actual sanction, if any, imposed.
- g) Prohibition Against Retaliation: Loyalty to the Academy and its core values must supersede misplaced "loyalty" to someone who has violated the law and betrayed those values. Thus, no individual shall be retaliated against in any way by a member of the Academy community for participation in this complaint procedure. Every effort will be made to protect members of the Academy community so that they may use or participate in this complaint procedure without fear of reprisal or retaliatory action. Threats or other forms of intimidation and retaliation against the victim, witnesses, or any other individual implementing or using the complaint procedure are violations of this policy and, thus, may be grounds for disciplinary action. Individuals who believe they have been retaliated against in violation of this policy should immediately notify the SARC. Supervisors, Midshipman or commissioned officers, and other personnel in the chain of command will be held accountable for ensuring that such behavior does not occur.
- h) Addressing Collateral Misconduct in Sexual Assault Cases: Ensuring the safety of Midshipmen who report violations of this policy is the Academy's primary concern. In order to facilitate reporting, the Academy will, with limited exceptions, provide amnesty for certain disciplinary infractions to a Midshipman who reports an incident, whether directed towards that Midshipman or another Midshipman that are in violation of this policy.

Disciplinary infractions covered by amnesty include the following:

- 1. Alcohol related offenses, including underage drinking;
- 2. Violations associated with liberty, leave, or accountability;
- 3. Professional relationships, fraternization, & visitation between Midshipmen in Midshipmen rooms;

- 4. Sexual misconduct;
- 5. Visiting homes of Academy staff without authorization; and
- 6. Violations of any item associated with Class Rates and Privileges.

Exceptions: Amnesty will be considered on a case by case basis for the following:

1. Minor disciplinary infractions that place or placed the health or safety of any other person at risk,

2. Infractions for which a Midshipman has previously been found to have committed the same disciplinary infraction; or

3. Infractions that constitute honor offenses.

If amnesty is provided, no conduct proceedings or conduct record will result for such disciplinary infractions. Amnesty for these disciplinary infractions also may be offered to Midshipmen who intervene to help others before a violation of this Policy occurs and to Midshipmen who receive assistance or intervention. Abuse of amnesty requests may result in a decision by the Commandant not to extend amnesty to the same Midshipman repeatedly.

The Deputy Commandant of Midshipmen shall maintain records regarding the provisions of amnesty for at least five (5) years.

- 7. <u>Education and training:</u> Prevention and response training is the most critical component to the success of the program. The goals of the program are to raise awareness and to train critical stakeholders in their part to end crimes of sexual assault, dating and domestic violence, and stalking. The following training requirements will serve as the minimum standard:
 - a) **Plebe Candidates** will receive prevention education training within the first two weeks of reporting to the Academy. The training will address issues of sexual assault, sexual harassment, dating and domestic violence, stalking, and bystander intervention.
 - b) All Midshipmen will receive annual awareness training on the topics of sexual assault, dating and domestic violence, and stalking (in addition to any other required training, such as Plebe Candidate training, or pre-Sea Year or Post-Sea Year training). Training topics will vary by class with the intent of actively raising awareness levels.
 - c) Sea Year Midshipmen will receive pre-sea year training to prepare them for the challenges of sea year, briefed on the need to become familiar with shipping company sexual harassment and sexual assault (SH/SA) policies, and receive post-sea year training to prepare them for reintegration to the Academy upon their return from sea.

- d) **Midshipmen Officers** will receive leadership and bystander intervention training in an effort to prepare them to prevent and respond effectively to incidents of sexual assault. This training will be provided for each rotation.
- e) All Faculty, Administrators, and Staff will receive annual training to raise awareness, advise on available resources to victims and explain how to respond effectively to incidents of sexual assault.
- First Responders such as chaplains, clinic personnel, Department of Public Safety and emergency medical technicians (EMT's) will receive annual training.
- g) Victim Advocates will receive ongoing training on victim support topics to prepare them for their critical roles.
- h) The **SARC** will receive an annual minimum of 20 hours of continuing education in sexual assault prevention and response topics.

8. Responsibilities:

- f) The Superintendent shall:
 - i) Coordinate with the SARC to ensure that all faculty, administrators, and staff receive annual comprehensive training on sexual assault, dating and domestic violence, and stalking prevention and response and are familiar with the provisions of this Policy.
 - ii) In accordance with MARAD policies, oversee the appropriate administrative investigatory and disciplinary response for all faculty, administrator, and staff allegations of sexual assault, dating and domestic violence and stalking.
 - Ensure that victims of sexual assault, dating and domestic violence, and stalking receive sensitive care and support and are not subjected to retaliation as a result of reporting the incident.
 - iv) Notify the SARC immediately of sexual assault, dating and domestic violence and stalking incidents involving faculty, administrators, and staff whether as victims or perpetrators.

g) The Commandant of Midshipmen shall:

- i) Ensure that victims of sexual assault, dating and domestic violence, and stalking receive sensitive care and support and are not subjected to retaliation as a result of reporting the incident.
- ii) Coordinate with the SARC to insure that all Midshipmen receive comprehensive training on sexual assault, dating and domestic violence, and

stalking prevention and response, in small groups of approximately 30 Midshipmen or fewer, annually.

- iii) Schedule prevention education training for Plebe Candidates in small groups of approximately 30 students or fewer within the first two weeks of indoctrination training.
- iv) Ensure that all members of the Commandant's staff are familiar with the provisions of this policy.
- v) Distribute a wallet-sized card containing emergency contact information; cards can be obtained from the SARC.
- vi) Notify the SARC immediately of sexual assault, dating and domestic violence, and stalking incidents involving Midshipmen whether as victims or accused.
- vii) Inform victims of available victim advocacy services.
- viii) In consultation with the SARC, appoint a minimum of at least one Midshipman (1/C) as a Regimental Sexual Assault Victim Advocate (RSAVA), one Midshipman (1/C) as a Regimental Human Relations Officer (RHRO), and a minimum of one Midshipman (1/C) per company as a Human Relations Officer (HRO). Ensure that selection of these Midshipmen takes into account leadership abilities, maturity level and the ability to provide support in highly charged situations.
- ix) Ensure sexual assault, dating and domestic violence, and stalking prevention information (posters, policy, victim advocate posters) are posted on all Company bulletin boards and in other locations deemed appropriate by the Commandant, such as in individual barracks rooms, barracks heads, etc.
- x) Require Midshipmen to attend annual training and any other required training and awareness events as necessary.
- h) The SARC shall:
 - i) Serve as the primary point of contact for any and all actions relating to sexual assault, dating and domestic violence, and stalking awareness, prevention, training, and victim advocacy.
 - ii) Establish, monitor, and document a comprehensive prevention and education program for all Midshipmen, faculty and staff.
 - iii) Train and oversee the Victim Advocates in the performance of their duties.

- iv) Train and oversee RSAVA, RHRO and HROs in the performance of their duties.
- v) Ensure victims are properly advised of their options for restricted or unrestricted reporting. Maintain written records for all incidents.
- vi) Notify the Superintendent within 24 hours of any incidents of sexual assault, dating and domestic violence, and stalking. For the purpose of public safety, on restricted reports, report information concerning sexual assault incidents in a manner that does not reasonably lead to identification of the victim.
- vii) Serve as the central, confidential repository for all cases involving sexual assault, dating violence, domestic violence, and stalking incidents, including informing the Superintendent and/or the Commandant of Midshipmen of any emerging incidents, tracking investigations of cases, and serving as the point of contact for victims.
- viii) Coordinate and facilitate the monthly Sexual Assault Review Board (SARB) to discuss systematic issues regarding incidents and to discuss sexual assault prevention strategies and training program goals.
- ix) Produce materials to market the program such as posters, informational papers, and wallet-sized cards.
- x) Coordinate sexual assault, dating and domestic violence, and stalking awareness events such as guest speakers, professional groups, etc. with assistance from the Regiment, Faculty, Staff and Athletics.
- xi) Maintain 24/7 sexual assault hotline capability.
- xii) Coordinate and facilitate sexual assault, dating and domestic violence, and stalking prevention training for the Academy with assistance from Victim Advocates and law enforcement, Academy Counsel, and appropriate professionals.

i) Victim Advocates shall:

- i) Be supervised in the performance of their duties by the SARC.
- ii) Report to and coordinate directly with the SARC when assisting a victim of sexual assault, dating and domestic violence, and stalking.
- iii) Provide crisis intervention, referrals, and on-going non-clinical support to sexual assault, dating and domestic violence, and stalking victims.

- iv) Inform victims of their options for restricted or unrestricted reporting and explain the scope and limitations of the VA's role as an advocate.
- v) Be trained and certified by the SARC when all required initial training is complete.

j) The Head, Department of Professional Development & Career Services shall:

- Develop specific appropriate procedures for Midshipmen to report incidents of sexual assault, dating and domestic violence, and stalking during sea years or internships, and incorporate the SARC within those procedures as an added resource for Midshipmen. Ensure the Sea Year Guide references current Academy and maritime industry sexual assault and sexual harassment policies, procedures and training requirements.
- Coordinate and schedule appropriate sexual assault prevention training and bystander intervention for all Midshipmen as part of their mandatory requirements before the first sea year, and assist with debriefing after their sea year to re-integrate Midshipmen into the regimental and educational setting.
- iii) Provide Maritime industry best practice, advice and recommendations to update or improve sexual assault and sexual harassment training provided to the Midshipmen before they embark on their first sea year.
- iv) Serve as a liaison between the Academy and shipping companies with respect to sexual assault and sexual harassment training and coordination of sexual assault and sexual harassment policies and reporting procedures.
- v) Notify the SARC of any sexual assault or sexual harassment incidents within 24 hours of receiving information from a Midshipman and/or shipping company.

k) The Head, Department of Health Services shall:

- i) Confirm training of appropriate medical personnel in handling the medical and psychological aspects of assisting victims of sexual assault, dating and domestic violence, and stalking.
- When required, and in consultation with Academy Counsel, initiate or develop Memoranda of Understanding (MOUs) and Memoranda of Agreement (MOAs) with non-Academy medical support agencies to ensure adequate response in areas of medical transport and counseling as needed.
- iii) Notify the SARC when a Midshipman, faculty, or staff reports a sexual assault.

1) The Head, Department of Public Safety shall:

- Provide sensitivity training in responding to victims of sexual assault, dating and domestic violence, and stalking as well as training on victim assistance, available resources, and related law enforcement responses.
- Partner with the local DOT OIG office, FBI office and the Kings Point and Nassau County Police Departments, as appropriate, to create response procedures when incidents of sexual assault are reported.
- iii) Notify the SARC of all instances of sexual assault reports.

m) The Command Chaplain shall:

- i) Provide pastoral and spiritual support to victims of sexual assault, dating and domestic violence, and stalking as requested by the victim.
- ii) Encourage the victim to seek appropriate assistance and counseling.
- iii) Direct incidents of sexual assault, dating and domestic violence, and stalking to the SARC with the victims consent, and maintain confidentiality and privileged communication at the request of the victim.
- n) All Academy Midshipmen Officers, staff members, faculty members and contract employees or other employees shall:
 - i) Adhere to the provisions of this policy at all times.
 - ii) Report incidents of sexual assault, dating and domestic violence, and stalking to the SARC or VA on duty.
 - iii) Respond to allegations of sexual assault, dating and domestic violence, and stalking promptly and professionally.
- 9. **Expiration:** This Superintendent Instruction goes into effect immediately and remains in effect until superseded or rescinded.

AMES A. HELIS Rear Admiral, USMS Superintendent

Dist. via Email **Responsible Official:** Superintendent Attachment 2

Superintendent Instruction 2013-02, Policy Against Discrimination and Harassment, Including Sexual Harassment of Midshipmen, dated 4 February 2013

UNITED STATES MERCHANT MARINE ACADEMY KINGS POINT, NEW YORK

February 4, 2013

Superintendent Instruction 2013-02

<u>Subj.</u> Policy against Discrimination and Harassment, Including Sexual Harassment, of Midshipmen

References: a) Title IX of the Education Amendments of 1972 (20 USC 1681-1688); b) Superintendent's Instruction 2012-08, Policy on Sexual Assault Prevention and Response; and c) other federal, departmental, agency or Academy policies governing personal conduct, discrimination, and harassment.

1. Purpose:

To establish policy, assign responsibilities, and set procedures outlining the Academy policy against discrimination or harassment, including sexual harassment, of Midshipmen.

2. Applicability:

This policy applies to all Academy Midshipmen.

3. Supersedes:

Superintendent's Instruction 2006-08, "Policy against Harassment, Discrimination or Sexual Harassment."

4. Policy:

- a) The Academy will not tolerate discrimination or harassment on the basis of race, national origin, color, religion, gender, age, sexual orientation, disability, marital status, genetic information or any other status protected by law. Whenever an alleged violation of this policy is brought to the Academy's attention, an investigation will be undertaken and, if a violation is found, prompt and effective corrective action will be taken.
- b) The Academy will use training, education and awareness to minimize discrimination and harassment, will offer assistance and counseling to victims of discrimination and harassment and will hold those who violate this policy accountable.
- c) This policy applies
 - i) Both on and off the Academy and during duty and non-duty hours.
 - To working, living and recreational environments (including at the Academy, off the Academy at Academy events and at sea).

- The Academy will treat all victims of discrimination and harassment with dignity, fairness and respect. A victim's rights include the following:
 - The right to be treated with fairness and with respect for his or her dignity and privacy.
 - The right to have his or her complaint fully and fairly investigated and, if a violation of the policy is found, the right to expect appropriate corrective action is taken.
 - iii) The right to receive any required medical care or mental health support.
- e) The Academy will treat every reported incident of discrimination and harassment seriously by following proper guidelines. The information and circumstances of the allegations will be disclosed on a need-to-know basis only.

5. Definitions:

- a) Discrimination and Harassment: Generally, discrimination is unfavorable or unfair treatment of a person or class of persons in comparison to others who are not members of the protected class because of race, national origin, color, religion, gender, age, sexual orientation, disability, marital status or any other status protected by law. Harassment, whether verbal, physical or visual, that is based on any of the protected classes, is a form of discrimination. This includes harassing conduct that unreasonably interferes with an individual's academic performance or creates what a reasonable person would perceive is an intimidating, hostile or offensive environment.
 - Examples of discrimination and harassment include, but are not limited to, the following:
 - Basing a grade or other academic decision on stereotypes or assumptions about a person's protected status;
 - b) Jokes or epithets about another person's protected status;
 - c) Repeated suggestions, comments, teasing or joking directed at a person based on his or her protected status;
 - d) Displaying, sharing or circulating written materials or pictures that degrade a person or group based on protected status; and
 - e) Verbal abuse or insults about, directed at, or made in the presence of an individual or group of individuals in a protected group
- b) Sexual Harassment: Sexual harassment is defined as unwelcome sexual advances, requests for sexual favors and other unwelcome verbal or physical conduct of a sexual nature or conduct directed at a person because of his or her gender, including, but not limited to, when:
 - Submission to such conduct is made either explicitly or implicitly a term or condition of status in a course, program or activity, including Regimental duties, or
 - Submission to or rejection of such conduct is used as a basis for an academic or Regimental decision affecting the individual, or for a decision regarding an individual's status in a course, program or activity, including Regimental duties, or
 - Such conduct has the purpose or effect, when judged from the perspective of a reasonable person in the position of the complaining

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individual, of substantially interfering with an individual's academic or Regimental performance, or

- Such conduct has the purpose or effect, when judged from the perspective of a reasonable person in the position of the complaining individual, of creating an intimidating, hostile or offensive learning environment.
- Quid pro quo sexual harassment is the conditioning of academic or Regimental benefits on an individual's submission to unwelcome sexual conduct.
- Hostile environment sexual harassment is unwelcome sexual conduct or conduct directed at an individual because of his or her gender that is sufficiently severe or pervasive to create an intimidating, hostile or offensive academic or Regimental environment.
- iii) Examples of sexual harassment include, but are not limited to, the following:
 - a) Unwanted flirtation, advances or propositions of a sexual nature;
 - b) Insults, humor, jokes or anecdotes that belittle or demean an individual's or a group's gender or sexuality;
 - c) Unwelcome sexual comments about an individual's body or clothing;
 - Displays of sexually suggestive objects or pictures;
 - e) Unwelcome touching, such as patting, pinching, hugging or brushing against an individual's body; or
 - f) Sexual assault (see Superintendent's Instruction 2012-08.

6. Procedures:

- a) Midshipmen may report instances of discrimination, harassment or sexual harassment (with the exception of sexual assault, which must be reported pursuant to Superintendent's Instruction 2012-08) through their chains-ofcommand; company officers and other Commandant's uniformed staff members; chaplains; Midshipmen counselors; Midshipmen Human Relations Officers; or any trusted advisor, coach, or faculty or staff member. Afterhours, 24/7, reports may be made to the Command Duty Officer (CDO) and the Duty Chaplain.
- b) Requirement to Report: Staff members, Midshipmen officers, and Midshipmen Human Relations Officers receiving reports of harassment, sexual harassment, or discrimination are responsible for forwarding the information to the Commandant or the Deputy Commandant to stop the harassing behavior, for investigative and possible disciplinary action, and to provide for the safety and support of alleged victims. Individuals who fail to report such allegations will be held accountable for such failure.
- c) **Prohibition against Retaliation:** Loyalty to our core values and to our Academy must supersede misplaced "loyalty" to someone who has violated

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the law and betrayed our values. Thus, no individual shall be retaliated against in any way by a member of the Academy community for participation in this complaint procedure. Every effort will be made to protect members of the Academy community so that they may use or participate in this complaint procedure without fear of reprisal or retaliatory action. Threats or other forms of intimidation, and retaliation against the victim, witnesses or any other individual implementing or using the complaint procedure are a violation of this policy and, thus, may be grounds for disciplinary action. Individuals who believe they have been retaliated against in violation of this policy should immediately notify their chain of command. Supervisors, Midshipmen or commissioned officers and other personnel in the chain of command will be held accountable for ensuring that such behavior does not occur.

- d) Alleged Victim Misconduct: In any reported case of discrimination, harassment or sexual harassment, the Academy will defer adjudication of any alleged misconduct by the victim until the final disposition of the case.
- e) **Privacy and Confidentiality:** See Superintendent's Instruction 2006-10 Privacy and Confidentiality.
- f) Education and Training: Training is required for all Midshipmen, faculty, administrators and staff. Specific attention will be paid to the education of all Midshipmen regarding preventing and reporting instances of discrimination, harassment or sexual harassment of them or their fellow Midshipmen.
- 7. Roles and Responsibilities:
 - a) The Commandant of Midshipmen shall:
 - i) Establish, monitor and document a comprehensive annual education and training program for all Midshipmen.
 - Oversee the appropriate investigative and disciplinary response to all Midshipmen-related allegations of discrimination, harassment or sexual harassment.
 - Ensure the safety, dignity, and necessary support of alleged Midshipmen victims of discrimination, harassment or sexual harassment, as well as the fair and professional treatment of alleged Midshipmen perpetrators.
 - iv) Ensure that all members of the Commandant's staff are familiar with the provisions of this policy.
 - Shall establish procedures and guidelines for reporting instances of harassment, sexual harassment, or discrimination made through the chain-of-command.
 - vi) Shall offer the assistance of an advocate to the victim.
 - b) The Head, Department of Professional Development & Career Services shall:
 - Develop appropriate procedures for Midshipmen to report incidents of discrimination, harassment, or sexual harassment during sea year training or during an internship.
 - ii) Provide appropriate training in responding to incidents of discrimination, harassment or sexual harassment during sea year training or during an internship, including reporting the incident and seeking guidance from vessel personnel, shipping company personnel, or the Academy.

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- iii) Obtain and disseminate to Midshipmen the discrimination and harassment policies of the shipping and internship companies to which Midshipmen are assigned.
- c) The Deputy Superintendent shall:
 - Establish, monitor and document a comprehensive annual education and training program for all faculty, administrators and staff.
 - In collaboration with the Commandant, oversee the appropriate investigative and disciplinary response to all Midshipmen-related allegations of discrimination, harassment or sexual harassment made against a faculty member, administrator or staff member.
- d) The Director of Civil Rights shall:
 - In collaboration with the Deputy Superintendent, develop and provide training to Midshipmen on cultural diversity, discrimination and harassment, including sexual harassment.
 - ii) Provide advisory service to faculty, administrators, staff and Midshipmen on discrimination and harassment.
- All Academy Midshipmen, staff, faculty and employees of tenant agencies shall:
 - i) Adhere to the provisions of this Instruction at all times.
 - Report incidents of harassment, sexual harassment, or discrimination to a superior officer, supervisor, or other appropriate authority or agency.
 - iii) Respond to allegations of harassment, sexual harassment, or discrimination promptly and professionally.

8. Effective Date:

This policy shall go into effect immediately and shall remain in force until superseded or revoked.

JAMES A. HELIS

Rear Admiral, USMS Superintendent

Dist. via Email

Responsible Official: Commandant